BOROUGH OF NEW MILFORD

BERGEN COUNTY, NEW JERSEY

REPORT OF AUDIT

YEAR ENDED DECEMBER 31, 2011

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#### BOROUGH OF NEW MILFORD

#### TABLE OF CONTENTS

<u>Exhibits</u>		<u>Page</u>
	PART I	
	Independent Auditor's Report	1-2
Α	Comparative Balance Sheets - Regulatory Basis - Current Fund	3-4
A-1	Comparative Statements of Operations and Changes in Fund Balance -	
	Regulatory Basis – Current Fund	5-6
A-2	Statement of Revenues – Regulatory Basis – Current Fund	7-8
A-3	Statement of Expenditures – Regulatory Basis – Current Fund	9-14
В	Comparative Balance Sheets – Regulatory Basis - Trust Funds	15-16
B-1	Statement of Revenues – Regulatory Basis – Open Space Trust Fund	17
B-2	Statement of Expenditures – Regulatory Basis – Open Space Trust Fund	17
C	Comparative Balance Sheets – Regulatory Basis - General Capital Fund	18
C-1	Comparative Statements of Changes in Fund Balance –	19
-	Regulatory Basis - General Capital Fund	20
D	Comparative Balance Sheets – Regulatory Basis - Public Assistance Fund	20
E	Comparative Balance Sheets - Regulatory Basis -	21
	General Fixed Assets Account Group	2.1
	Notes to Financial Statements	24-48
	Current Fund	
A-4	Statement of Cash - Treasurer	49
A-5	Statement of Cash – Tax Collector	50
A-6	Statement of Change Funds	50
A-7	Statement of Petty Cash Funds	50
A-8	Statement of Due From State of New Jersey - Senior Citizens' and	
	Veterans' Deductions	51
A-9	Statement of Taxes Receivable and Analysis of Property Tax Levy	52
A-10	Statement of Tax Title Liens	53
A-11	Statement of Prepaid School Taxes	53
A-12	Statement of Revenue Accounts Receivable	54
A-13	Statement of Emergency Authorizations	55
A-14	Statement of Special Emergency Authorizations	55
A-15	Statement of Overexpenditure of Appropriation Reserves	55
A-16	Statement of Prepaid Taxes	56
A-17	Statement of Reserve for FEMA	56
A-18	Statement of 2010 Appropriation Reserves	57-58
A-19	Statement of Grants Receivable	59 60
A-20	Statement of Miscellaneous Reserves	60
A-21	Statement of Tax Anticipation Notes Payable	60 60
A-22	Statement of Encumbrances Payable	60 61
A-23	Statement of Tax Overpayments	61
A-24	Statement of Local District School Tax	61

#### BOROUGH OF NEW MILFORD

### TABLE OF CONTENTS (Continued)

<u>Exhibits</u>		Page
	Current Fund (Continued)	
A-25	Statement of Municipal Open Space Taxes	62
A-26	Statement of County Taxes Payable	62
A-27	Statement of Emergency Notes Payable	62
A-28	Statement of Grant Unappropriated Reserves	63
A-29	Statement of Grant Appropriated Reserves	64
	Trust Funds	
B-3	Statement of Trust Cash - Treasurer	65-66
B-4	Statement of Reserve for Animal Control Fund Expenditures –	(7
	Animal Control Trust Fund	67
B-5	Statement of Due To the State of New Jersey - Animal Control Trust Fund	67
B-6	Statement of Due To Current Fund - Other Trust Fund	67 68
B-7	Statement of Due from Current Fund – Open Space Trust Fund	68
B-8	Statement of Open Space Taxes Receivable – Open Space Trust Fund	69
B-9	Statement of Miscellaneous Reserves	69
B-10	Statement of Reserve for Expenditures – Recreation Trust Fund	70
B-11	Statement of Reserve for Expenditures – Medical Claims Trust Fund Statement of Reserve for Expenditures – Community Development Block	70
B-12	Grant Trust Fund	70
B-13	Statement of Amount Due to County of Bergen Community Development	
	Block Grant Trust Fund	70
B-14	Statement of Reserve for Unemployment Compensation Insurance	71.
B-15	Statement of Due to the State of New Jersey – Unemployment	
	Compensation Insurance Fund	71
B-16	Statement of Amount Due to General Capital Fund – Community Development Block Grant Trust Fund	71
B-17	Statement of Reserve for Expenditures – Open Space Trust Fund	72
B-18	Statement of Amount Due to General Capital Fund – Open Space Trust Fund	72
B-10 B-19	Statement of Amount Due to Current Fund – Animal Control Trust Fund	72
B-20	Statement of Due to LOSAP Trust Fund – Other Trust Fund	72
	General Capital Fund	
C-2	Statement of General Capital Cash	73
C-3	Analysis of General Capital Cash	74
C-4	Statement of Due to Current Fund	75
C-5	Statement of Deferred Charges to Future Taxation - Funded	75
C-6	Statement of Deferred Charges to Future Taxation - Unfunded	76
C-7	Statement of Capital Improvement Fund	77
C-8	Statement of Contracts Payable	77
C-9	Schedule of Improvement Authorizations	78 70
C-10	Statement of Serial Bonds	79
C-11	Statement of Reserve for Legislative Grant	80
C-12	Statements of Grants and Contributions Receivable	81
C-13	Statement of Reserve for Payment of Debt	82
C-14	Statement of Reserve for Grants Receivable	82

#### BOROUGH OF NEW MILFORD

### TABLE OF CONTENTS (Continued)

<u>Exhibit</u>		<u>Page</u>
	General Capital Fund (Continued)	
C-15	Statement of EIT Loans Payable	83
C-16	Statement of EIT Loans Receivable	83
C-17	Statement of Capital Leases Payable	83
C-18	Statement of Bond Anticipation Notes	84
C-19	Statement of Bonds and Notes Authorized But Not Issued	85
	Public Assistance Fund	
D-1	Statement of Public Assistance Cash	86
D-2	Statement of Reserve for Public Assistance Fund	86
	Part II	
	Report on Internal Control Over Financial Reporting and on Compliance	
	and Other Matters Based on an Audit of Financial Statements Performed in	07.00
	Accordance With Government Auditing Standards	87-88
	Schedule of Expenditures of Federal Awards	89
	Schedule of Expenditures of State Financial Assistance	90
	Notes to the Schedule of Expenditures of Federal Awards and	
	State Financial Assistance	91-92
	Schedule of Findings and Responses	93-96
	Summary Schedule of Prior Year Audit Findings	97
	Part III	
	Comparative Statement of Operations and Changes in Fund Balance -	0.0
	Current Fund	98
	Comparative Schedule of Tax Rate Information	99
	Comparison of Tax Levies and Current Collections	99
	Delinquent Taxes and Tax Title Liens Property Acquired by Tax Title Lien Foreclosure	99 100
	Comparative Schedule of Fund Balance	100 100
	Officials in Office and Surety Bonds	
	General Comments	101 102-105
	Recommendations	102-103

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## BOROUGH OF NEW MILFORD BERGEN COUNTY

PART I
REPORT OF AUDIT OF FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2011

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INDEPENDENT AUDITOR'S REPORT

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EDWARD N. KERE, CPA

Honorable Mayor and Members of the Borough Council Borough of New Milford New Milford, New Jersey

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Borough of New Milford, as of December 31, 2011 and the related statement of operations and changes in fund balance – regulatory basis statement of revenues – regulatory basis and statement of expenditures – regulatory basis of the various funds for the year then ended. These financial statements are the responsibility of the Borough of New Milford's management. Our responsibility is to express an opinion on these financial statements based on our audit. The financial statements of the Borough of New Milford as of and for the year ended December 31, 2010, were audited by other auditors whose report dated April 21, 2011 expressed a qualified opinion, due to the presentation of the unaudited financial statements of the Length of Service Award Program, on those financial statements prepared using regulatory accounting practices which differ from accounting principles generally accepted in the United States of America.

Except as discussed in the fourth paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough of New Milford's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Borough has prepared these financial statements using accounting practices that demonstrate compliance with the regulatory basis of accounting and budget laws prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which practices differ from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In addition, the financial statements of the Length of Service Awards Program (LOSAP) Fund have not been audited, and we were not required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey to audit nor were we engaged to audit the LOSAP Fund financial statements as part of our audit of the Borough's financial statements. The LOSAP Fund financial activities are included in the Borough's Trust Fund, and represent 35 percent of the assets and liabilities, respectively, of the Borough's Trust Funds as of December 31, 2011.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

In our opinion, because of the effects of the Borough preparing its financial statements on the basis of accounting discussed in the third paragraph, the financial statements referred to previously do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Borough of New Milford, as of December 31, 2011, or the changes in its financial position, or, where applicable, its cash flows for the year then ended. Further, the Borough has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

In our opinion except for the effects of such adjustments, if any, as might have been determined to be necessary had the LOSAP Fund financial statements been audited, the financial statements - regulatory basis referred to previously present fairly, in all material respects, the financial position - regulatory basis of the various funds and account group of the Borough of New Milford, as of December 31, 2011 and the results of operations and changes in fund balance - regulatory basis, and the revenues – regulatory basis and the expenditures – regulatory basis of the various funds for the year then ended on the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated May 23, 2012 on our consideration of the Borough of New Milford's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Borough of New Milford as a whole. The supplementary schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements of the Borough of New Milford. The supplementary schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole on the basis of accounting described in Note 1.

LERCH, VINCI & HIGGINS, LIA

Certified Public Accountants

Registered Municipal Accountants

Gary W. Higgins

Registered Municipal Accountant

RMA Number CR00405

Fair Lawn, New Jersey May 23, 2012

# BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS CURRENT FUND AS OF DECEMBER 31, 2011 AND 2010

	Reference		<u>2011</u>		<u>2010</u>
ASSETS					
Cash	A-4	\$	4,693,359	\$	1,210,468
Cash - Change Funds	A-6		575		575
Cash - Petty Cash	A-7		100		100
Due from State of New Jersey					
Veterans' and Senior Citizens' Deductions	A-8		8,263		5,729
Grants Receivable	A-19		1,715	_	120,352
		-	4,704,012		1,337,224
Receivables and Other Assets With Full Reserves					
Taxes Receivable	A-9		488,794		526,266
Tax Title Liens Receivable	A-10		10,353		8,958
Prepaid School Taxes	A-11				110,399
Revenue Accounts Receivable	A-12		14,846		4,529
Due from General Capital Fund	C-4		102,656		
Due from Other Trust Fund	B-6				3,159
Due from Animal Control Trust Fund	B-19		1,866	_	-
			618,515		653,311
Deferred Charges					
Special Emergency Authorizations	A-14		10,000		15,000
Overexpenditure of Appropriation Reserves	A-15				69,022
Emergency Authorizations	A-13		127,400	-	
			137,400		84,022
Total Assets		\$	5,459,927	<u>\$</u>	2,074,557

# BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS CURRENT FUND AS OF DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>	<u>2010</u>
LIABILITIES, RESERVES AND FUND BALANCE			
Liabilities			
Appropriation Reserves	A-3,A-18	\$ 925,354	\$ 412,553
Encumbrances Payable	A-22	371,502	330,741
Due to Open Space Trust Fund	B-7	1	1
Due to Other Trust Fund	B-6	131	-
Prepaid Taxes	A-16	262,965	247,341
Miscellaneous Reserves	A-20	17,718	17,312
Tax Overpayments	A-23	5,035	1,060
Reserve for Grants and Aid - Unappropriated	A-28	57,065	23,626
Reserve for Grants and Aid - Appropriated	A-29	91,338	47,699
County Taxes Payable	A-26	7,517	5,218
Municipal Open Space Taxes Payable	A-25	131	
Notes Payable	A-27	127,400	
Tax Anticipation Notes Payable	A-21	2,500,000	
Reserve for FEMA	A-17	 27,258	-
		4,393,415	1,085,551
Reserve for Receivables	Α	618,515	653,311
Fund Balance	A-1	 447,997	 335,695
Total Liabilities, Reserves and Fund Balance		\$ 5,459,927	\$ 2,074,557

#### BOROUGH OF NEW MILFORD COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE -REGULATORY BASIS - CURRENT FUND FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

REVENUE AND OTHER CREDITS TO INCOME	<u>Reference</u>	<u>2011</u>	<u>2010</u>
Fund Balance Utilized	A-2	\$ 125,200	\$ 331,500
Miscellaneous Revenue Anticipated Receipts from Delinquent Taxes	A-2 A-2	2,805,316	2,832,469 391,250
Receipts from Current Taxes	A-2 A-2	517,086 46,236,569	44,559,574
Non-Budget Revenue	A-2 A-2	87,922	148,183
Other Credits to Income	A-Z	07,922	140,103
Unexpended Balance of Appropriation Reserves	A-18	312,896	144,759
Interfunds and Reserves Returned	A-18 A	3,159	8,928
**************************************		 	<u> </u>
Total Income		 50,088,148	 48,416,663
EXPENDITURES AND OTHER DEBITS			
Budget Appropriations			
Operations			
Salaries and Wages	A-3	7,295,249	7,122,997
Other Expenses	A-3	7,878,538	8,232,637
Capital Improvements	A-3	46,500	42,500
Debt Service	A-3	909,510	1,094,499
Deferred Charges and Statutory Expenditures	A-3	1,628,671	918,938
Local District School Tax	A-24	27,774,251	26,667,423
County Taxes	A-26	4,052,560	3,949,519
Due County for Added and Omitted Taxes	A-26	7,756	5,218
County Open Space Taxes	A-26	49,441	51,140
Municipal Open Space Taxes	A-25	98,096	98,230
Added Taxes - Municipal Open Space Taxes	A-25	131	1
Prior Year Tax Appeals Granted	A-23	12,469	
Grants Receivable Cancelled	A-19	120,352	
Interfunds Created	Α	104,522	3,159
Refund of Prior Year Revenue	A-1		3,344
Reserve Created for Prepaid School Taxes	A-1	-	110,399
Total Expenditures and Other Debits		 49,978,046	48,300,004
Excess in Revenue		110,102	116,659

## BOROUGH OF NEW MILFORD COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGES IN FUND BALANCE REGULATORY BASIS - CURRENT FUND FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>		<u>2010</u>
Excess in Revenue (Carried Forward)	<b>A-</b> 1	\$ 110,1	02 \$	116,659
Adjustments to Income before Fund Balance: Expenditures Included Above Which are by Statute Deferred Charges to Budget				
of Succeeding Year	A-1	127,4	100	
Statutory Excess to Fund Balance		237,5	502	116,659
Fund Balance, January 1	A	335,6	<u> </u>	550,536
		573,1	197	667,195
Decreased by: Utilization as Anticipated Revenue	A-1	125,2	200	331,500
Fund Balance, December 31	A	\$ 447,9	997 \$	335,695

#### BOROUGH OF NEW MILFORD STATEMENT OF REVENUES - REGULATORY BASIS - CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Reference		2011 Anticipated <u>Budget</u>	b	Added by NJS 0A:4-87		Realized in 2011		Excess or (Deficit)
Fund Balance Anticipated	A-1	<u>\$</u>	125,200	_	-	\$	125,200	_	-
Miscellaneous Revenues									
Licenses	A-12		9,700				9,700		
Alcoholic Beverages	A-12 A-12		6,600				14,552	\$	7,952
Other Fees and Permits	A-12		0,000				17,552	Ψ	1,552
Other	A-2		21,000				5,309		(15,691)
Fines and Costs - Municipal Court	A-12		136,900				167,235		30,335
Interest and Costs on Taxes	A-12		86,800				115,247		28,447
Interest and Deposits	A-12		9,500				1,243		(8,257)
Fire Safety Act Fees	A-12		8,600				8,973		373
Recreation Fees	A-12		57,300				43,055		(14,245)
Consolidated Municipal Property Tax Relief	A-12		101,002				101,002		
Energy Receipts Tax	A-12		1,514,076				1,514,076		
Uniform Construction Code Fees	A-12		156,000				157,530		1,530
State and Federal Revenues Offset With Appropriations									
Recycling Tonnage Grant	A-19		38,643				38,643		
Body Armor Replacement	A-19		2,944	\$	6,213		9,157		
NJ Community Stewardship Incentive	A-19				7,000		7,000		
Title III	A-19		20,680				20,680		
Clean Communities Program	A-19		25,171				25,171		
Other Special Items:									
Cable TV Franchise Fees	A-12		180,613				180,613		
General Capital Fund Surplus	C-1		52,656				52,656		
Life Hazard Use Fees	A-12		9,600				11,323		1,723
Recycling Revenue	A-12		99,000				139,987		40,987
Cell Tower Rent -Gaelic Communications	A-12		54,258 110,399				71,765 110,399		17,507
Reserve for Prepaid School Taxes	A-11	_	110,399	_		_	110,377	_	
	A-1	_	2,701,442		13,213		2,805,316		90,661
Receipts from Delinquent Taxes	A-9		512,000	_	-		517,086	_	5,086
Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for									
Municipal Purposes	A-2		14,153,416				14,128,441		(24,975)
Minimum Library Tax	A-2		659,013	_		_	659,013	_	
		_	14,812,429				14,787,454	-	(24,975)
Budget Totals		<u>\$</u>	18,151,071	\$	13,213		18,235,056	\$	70,772
Non-Budget Revenue	A-2, A-4					_	87,922		
						\$	18,322,978		

#### BOROUGH OF NEW MILFORD STATEMENT OF REVENUES - REGULATORY BASIS - CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Reference		
ANALYSIS OF REALIZED REVENUES			
Allocation of Current Tax Collections Revenue from Collections	A-9		\$ 46,236,569
Allocated to School, County and Special District Taxes	A-24,A-25,A-26	5	31,982,235
			14,254,334
Add: Appropriation "Reserve for Uncollected Taxes"	A-3		533,120
Amount for Support of Municipal Budget Appropriations	A-2		<u>\$ 14,787,454</u>
Fees and Permits - Other Tax Office Search Companies Gun Permits Photostats Fingerprints Xeroxing Fees Swim Club Rent Polling Places Towing Permits Specifications Duplicate Tax Bills			\$ 10 308 94 2,751 210 163 1,000 100 600 50 23
	A-2,A-12		\$ 5,309
Interest on Investments and Deposits Revenue Accounts Receivable Due from General Capital Fund	A-12 C-4		\$ 1,239 4
	A-2	\$ 1,243	
	<u>Reference</u>		
Analysis of Non-Budget Revenue Miscellaneous Receipts NJ Bureau of Housing Bad Check Fees Envir Energy Grant BCUA Rebate Sewer Mid Bergen Rent FEMA Reimbursement Administrative Fee- Seniors and Veterans Statutory Excess - Animal Control Fund			\$ 32,597 12,161 175 800 307 3,000 34,027 2,989 1,866
,	A-2		\$ 87,922
		Ref.	
	Cash Receipts	A-4	\$ 86,056
	Amount Due from Animal Control Trust Fund	B-19	1,866
	COMMON AND A MAN	- ••	\$ 87,922
			\$ 07,722

## BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011

		2011 Appropriated Budget After			<u>2011 Expended</u> Paid or				
		Budget		Modification		Charged		Reserved	Cancelled
OPERATIONS - WITHIN "CAPS"				-					
GENERAL GOVERNMENT									
General Administration									
Salaries and Wages	\$	25,000	\$	25,000	\$	21,635	\$	3,365	
Mayor and Council	•	•							
Salaries and Wages		14,500		14,500		14,208		292	
Other Expenses		7,500		7,500		7,417		83	
Municipal Clerk		.,-		•					
Salaries and Wages		203,464		208,464		206,117		2,347	
Other Expenses		96,700		93,700		85,689		8,011	
Financial Administration		3		,					
Other Expenses		16,125		23,825		20,199		3,626	
Audit Services		,		•					
Other Expenses		37,500		37,500		37,500		-	
Collection of Taxes				•					
Salaries and Wages		211,518		247,518		243,983		3,535	
Other Expenses		25,453		25,453		19,944		5,509	
Assessment of Taxes		,		,					
Salaries and Wages		46,442		47,442		46,691		751	
Other Expenses		13,120		14,120		13,347		773	
Legal Services and Costs		,							
Legal Serv & Costs		86,000		86,000		64,390		21,610	
Engineering Services and Costs		,							
Other Expenses		7,000		13,500		8,824		4,676	
Otto Expenses		,							
LAND USE ADMINISTRATION									
Planning Board									
Salaries and Wages		5,000		5,000		2,245		2,755	
Other Expenses		7,070		7,070		4,338		2,732	
Zoning Board of Adjustment									
Other Expenses		8,723		8,723		2,470		6,253	
INSURANCE									
Liability		50,000		50,000		37,574		12,426	
Liability - Bergen Joint Insurance Fund		261,900		261,900		261,900		-	
Workers Compensation -BJIF		267,421		267,421		267,420		1	
Employee Group Insurance		2,032,710		1,833,435		1,829,620		3,815	
Health Benefit Waiver		18,150		18,150		14,555		3,595	
PUBLIC SAFETY				•					
Police									
Salaries and Wages		4,505,200		4,511,700		4,356,056		155,644	
Other Expenses		227,300		227,450		187,067		40,383	
Fire								0.50	
Salaries and Wages		2,900		2,900		2,050		850	
Other Expenses		92,500		102,500		97,453		5,047	
First Aid Organization		26,000		26,000		23,262		2,738	
Holy Name Hospital		10,000		10,000		10,000		-	

#### BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND

FOR THE YEAR ENDED DECEMBER 31, 2011 (Continued)

	2011 Appropriated Budget After			<u>2011 Expended</u> Paid or				
	Budget		Modification		Charged		Reserved	Cancelled
OPERATIONS - WITHIN "CAPS" (Cont'd)	_							
PUBLIC SAFETY (Continued)								
Fire Official								
Salaries and Wages	\$ 14,100	\$	14,100	\$	13,973	\$		
Other Expenses	1,200		2,000		1,410		590	
Emergency Management Services								
Other Expenses	6,245		6,245		2,580		3,665	
PUBLIC WORKS								
Road Repairs and Maintenance								
Salaries and Wages	1,517,984		1,540,184		1,468,307		71,877	
Other Expenses	200,000		269,200		193,749		75,451	
Garbage and Trash Removal							==	
Other Expenses	844,500		932,000		853,591		78,409	
Recycling								
Salaries and Wages	48,247		48,247		47,888		359	
Other Expenses	368,000		371,500		327,641		43,859	
Public Buildings and Grounds								
Salaries and Wages	85,164		86,664		85,693		971	
Other Expenses	58,279		58,279		55,433		2,846	
Vehicle Maintenance								
Other Expenses	27,000		27,000		24,883		2,117	
HEALTH & HUMAN SERVICES								
Board of Health								
Salaries and Wages	100,741		105,741		103,637		2,104	
Other Expenses	60,110		61,010		60,611		399	
New Milford Blood Bank								
Other Expenses	50		50				50	
Environmental Committee								
Salaries and Wages	650		750		630		120	
Other Expenses	400		400		340		60	
Animal Control Services					26.056			
Other Expenses	26,076		26,076		26,076			
PARK AND RECREATION								
Recreation Services and Programs	<b>#</b> 4.00*		#1.000		(0.520		0.260	
Salaries and Wages	71,890		71,890		69,530		2,360	
Other Expenses	75,000		75,000		58,386		16,614	
Historical Commission	1.000		1 000		014		0.6	
Other Expenses	1,000		1,000		914		86	
Shade Tree Committee	A (00		0.000		715		1 055	
Other Expenses	2,600		2,600		745		1,855	
Senior Citizens' Program	101 100		100 100		100,346		1,754	
Salaries and Wages	101,100		102,100		13,236		11,119	
Other Expenses	24,355		24,355		13,430		11,119	

## BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011

(Continued)

	T.	2011 Appropriated  Budget After  Budget Modification				2011 Exp	Compalled	
	<u>B</u> 1	idget	1	Modification		Charged	Reserved	<u>Cancelled</u>
OPERATIONS - WITHIN "CAPS" (Cont'd) STATE UNIFORM CONSTRUCTION CODE (52:27D-120 et seq.)								
Construction Code Official								
Salaries and Wages	\$	144,351	\$	131,951	\$	124,610	\$ 7,341	
Other Expenses		10,200		10,200		8,915	1,285	
Rent Leveling Board								
Salaries and Wages		600		600		550	50	
Other Expenses		2,500		2,500		2,500		
UTILITY EXPENSES AND BULK PURCHASES Utilities								
Electricity		140,000		205,000		183,968	21,032	
Street Lighting		125,000		100,950		68,151	32,799	
Telephone		68,000		68,000		57,473	10,527	
Water		27,000		31,000		25,211	5,789	
Gas and Oil		125,000		143,500		141,627	1,873	
Fire Hydrants		175,752		175,752		131,814	43,938	
OTHER COMMON OPERATING FUNCTIONS (UNCLASSIFIED)		,		·				
Celebration of Events								
Other Expenses		3,939		4,364		4,096	268	
Municipal Court		116,498		126,498		125,090	1,408	
Salaries and Wages		8,018		8,018		8,018	1,100	
Other Expenses		0,010		0,010		0,010		
Public Defender (P.L. 1977, C. 256)								
Salaries and Wages		4,000	_	4,000		4,000		-
Total Operations Within "CAPS"	12	,890,745		13,015,495		12,281,576	733,919	
Detail:								
Salaries and Wages	7	,219,349		7,295,249		7,037,239	258,010	-
Other Expenses		,671,396	_	5,720,246		5,244,337	475,909	
Deferred Charges and Statutory Expenditures - Municipal Within "CAPS" Deferred Charges								
Overexpenditure of Appropriation Reserves		69,022		69,022		69,022		
Statutory Charges		328,000		330,000		324,857	5,143	
Social Security System (O.A.S.I.)		31,000		31,000		31,000	5,143	
Unemployment		326,867		326,867		326,867		
Public Employees Retirement System Police and Fireman's Retirement System		865,832		865,832		865,832		
Defined Contribution Retirement Program		600		950		907	43	
Total Deferred Charges & Statutory Expenditures -								
Municipal Within "CAPS"	1	,621,321		1,623,671	_	1,618,485	5,186	
							•	
Total General Appropriations for Municipal Purposes Within "CAPS"	14	,512,066		14,639,166	_	13,900,061	739,105	

#### BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND

### FOR THE YEAR ENDED DECEMBER 31, 2011 (Continued)

		2011 Appropriated Budget After				2011 Exp Paid or			
		Budget		lodification		Charged	Reserved	Cano	celled
OPERATIONS - EXCLUDED FROM "CAPS" Bergen County Utilities Authority - Service Charges - Contractual	\$	1,234,072		1,234,072	\$	1,234,072			
-									
EDUCATIONAL FUNCTIONS									
Maintenance of Free Public Library (Ch. 82, 541 P.L. 85)		680,935		680,935		680,872	\$ 63		
LOSAP		75,000		75,000		•••,••	75,000		
Health Benefits	_	67,634		67,634			67,634		
Total Other Operations				0.055.641		1.014.044	142.607		
Excluded from "CAPS"		2,057,641		2,057,641		1,914,944	142,697		-
Public and Private Programs Offset by Revenues									
Body Armor Replacement Program		2,944		9,157		8,794	363		
Recycling Tonnage Grant		38,643		38,643			38,643		
Clean Communities Program		25,171		25,171		20,625	4,546		
NJ Community Stewardship Incentive		20.400		7,000		7,000	-		
Title III	_	20,680		20,680	_	20,680			
Total Public and Private Programs									
Offset by Revenues		87,438		100,651		57,099	43,552		-
Total Operations Excluded from "CAPS"	_	2,145,079		2,158,292		1,972,043	186,249		
Detail:		2,145,079		2,158,292		1,972,043	186,249		
Other Expenses		2,143,079		2,130,232	_	1,772,043	100,277		
CAPITAL IMPROVEMENTS		46,500		46,500		46,500	_		_
Capital Improvement Fund					_				<del></del>
Total Capital Improvements	_	46,500		46,500	_	46,500			
MUNICIPAL DEBT SERVICE									
Payment of Bond Principal		660,000		660,000		660,000			
Interest on Notes		22,000		22,300		22,292		\$	8
Interest on Bonds		174,100		174,100		174,012			88
Loan Repayments for Principal and Interest		43,000		43,000		43,000			
Bergen County Improvement Authority		0.700		o 700		9,788			
Principal Interest		9,788 418		9,788 418		418	-		
Total Municipal Debt Service	_	909,306		909,606	_	909,510			96
DEFERRED CHARGES MUNICIPAL - EXCLUDED FROM "CAPS"									
Special Emergency Authorizations-5 Years									
(N.J.S. 40A:4-55)	_	5,000		5,000		5,000			-
Total Deferred Charges - Municipal Excluded from "CAPS"	_	5,000		5,000		5,000			<u> </u>

# BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011 (Continued)

	<u>2011 Ap</u>	propriated	<u>2011 Exp</u> Paid or			
	<u>Budget</u>	Budget After Modification	<u>Charged</u>	Reserved	<u>Cancelled</u>	
Total General Appropriations - Excluded from "CAPS"	\$ 3,105,885	\$ 3,119,398	\$ 2,933,053	\$ 186,249	\$ 96	
Subtotal General Appropriations	17,617,951	17,758,564	16,833,114	925,354	96	
Reserve for Uncollected Taxes	533,120	533,120	533,120			
Total General Appropriations	<u>\$ 18,151,071</u>	<u>\$ 18,291,684</u>	\$ 17,366,234	\$ 925,354	<u>\$ 96</u>	
Refere	nce A-2			A		

#### BOROUGH OF NEW MILFORD STATEMENT OF EXPENDITURES - REGULATORY BASIS CURRENT FUND FOR THE YEAR ENDED DECEMBER 31, 2011 (Continued)

		Budget	
		After	Paid or
	<u>Reference</u>	<u>Modification</u>	Charged
Budget as Adopted	A-2	\$ 18,151,071	
Added by N.J.S. 40A:4-87	A-2	13,213	
Added by Emergency	A-13	127,400	
		\$ 18,291,684	
Cash Disbursed	A-4		\$ 16,865,459
Less: Budget Offsets	A-4		476,670
			16,388,789
Reserve for Uncollected Taxes Deferred Charges	A-2		533,120
Special Emergency Authorizations	A-14		5,000
Overexpenditure of Appropriation Reserves	A-15		69,022
Encumbrances Payable	A-22		370,303
	-		\$ 17,366,234

#### BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUNDS AS OF DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>	<u>2010</u>
ASSETS			
Animal Control Trust Fund Cash	B-3	\$ 16,901	\$ 13,076
Other Trust Fund Cash Due from Current Fund	B-3 B-6	529,943 131 530,074	255,121 
Unemployment Compensation Insurance Trust Fund Cash	B-3	8,019	10
Recreation Trust Fund Cash	B-3	1,180	3,541
Medical Claims Trust Fund Cash	B-3	53,753	112,851
Community Development Block Grant Trust Fund Cash	B-3	470	111,435
Open Space Trust Fund Cash Open Space Taxes Receivable Due from Current Fund	B-3 B-8 B-7	508,179 131 1	410,530
		508,311	410,531
Length of Service Award Program Trust Fund (Unaudited) Investments Due from Other Trust Fund Contribution Receivable	B B-20 B	475,909 77,804 43,593	615,544
		597,306	678,429
Total Assets		<u>\$ 1,716,014</u>	<u>\$ 1,584,994</u>

#### BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS TRUST FUNDS AS OF DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>	<u>2010</u>
LIABILITIES AND RESERVES			
Animal Control Trust Fund			
Due to State of New Jersey	B-5	\$ 26	\$ 16
Reserve for Animal Control Fund Expenditures	B-4	15,009	13,060
Due to Current Fund	B-19	1,866	
		16,901	13,076
Other Trust Fund			
Due to Current Fund	B-6	150.050	3,159
Miscellaneous Reserves	B-9	452,270	251,962
Due to LOSAP Trust Fund	B-20	77,804	
			255 121
		530,074	255,121
Unemployment Compensation Insurance Trust Fund	D 14	4.040	10
Reserve for Unemployment Compensation Insurance	B-14	4,040	10
Due to the State of New Jersey	B-15	3,979	
		9.010	10
		8,019	10
Recreation Trust Fund			
	B-10	1,180	3,541
Reserve for Recreation Expenditures	<i>B</i> 10		<u> </u>
Medical Claims Trust Fund			
Reserve for Medical Claims Expenditures	B-11	53,753	112,851
ROSELVO TOL INDUIGAL CIAMAS 2.1.F. MANAGEMENT			
Community Development Block Grant Trust Fund			
Due to General Capital Fund	B-16	462	111,427
Due to County of Bergen	B-13	7	7
Reserve for Community Development Expenditures	B-12	1	1
		470	111,435
Open Space Trust Fund	D 10	010 101	212 101
Due to General Capital Fund	B-18	312,181	312,181
Reserve for Open Space Expenditures	B-17	196,130	98,350
		500 211	410,531
		508,311	410,331
T COAD	В	597,306	678,429
Reserve for LOSAP	D	397,300	0/0,729
Total Liabilities and December		\$ 1,716,014	\$ 1,584,994
Total Liabilities and Reserves		2 1,710,011	

#### BOROUGH OF NEW MILFORD STATEMENT OF REVENUES - REGULATORY BASIS - OPEN SPACE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	Reference	2011 Anticipated	2011 Realized	Excess or (Deficit)
Amount to be Raised by Taxation	B-17	\$ 98,096	\$ 98,227	\$ 131
		\$ 98,096	98,227	\$ 131
Non-Budget Revenue	B-17		453	
			\$ 98,680	
Analysis of Non-Budget Revenue Interest on Investments and Deposits			\$ 453	

**EXHIBIT B-2** 

### STATEMENT OF EXPENDITURES - REGULATORY BASIS - OPEN SPACE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2011

	<u>Reference</u>		dget orandum)		aid or harged	ccess or Deficit)
Development of Lands for Recreation and Conservation Reserve for Future Use	B-17	\$	98,096	\$	900	\$ 97,196
		\$	98,096	\$	900	\$ 97,196
		Refe	erence	]	B-17	

#### BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL CAPITAL FUND AS OF DECEMBER 31, 2011 AND 2010

•	Reference	<u>2011</u>		<u>2010</u>	
ASSETS					
Cash	C-2,C-3	\$	436,557	\$	633,158
Deferred Charges to Future Taxation					
Funded	C-5		6,465,361		7,156,039
Unfunded	C-6		3,273,374		2,845,083
Grants and Contributions Receivable	C-12		489,488		672,628
EIT Loan Receivable	C-16		841,784		1,191,250
Due from Open Space Trust Fund	B-18		312,181		312,181
Due from Community Development Trust Fund	B-16		462	_	111,427
Total Assets		<u>\$</u>	11,819,207	\$	12,921,766
LIABILITIES, RESERVES AND FUND BALANCE					
General Serial Bonds	C-10	\$	5,295,000	\$	5,955,000
Bond Anticipation Notes	C-18		2,954,575		2,112,840
EIT Loans Payable	C-15		1,170,360		1,191,250
Capital Leases Payable	C-17		-		9,788
Contracts Payable	C-8		487,332		-
Due to Current Fund	C-4		102,656		_
Improvement Authorizations					
Funded	C-9		505,489		1,631,028
Unfunded	C-9		908,847		1,452,868
Capital Improvement Fund	C-7		10,700		1,200
Reserve for Legislative Grant	C-11		30,000		30,000
Reserve for Payment of Debt	C-13		8,749		119,714
Reserve for Grants Receivable	C-14		315,988		365,447
Fund Balance	C-1	_	29,511		52,631
Total Liabilities, Reserves and Fund Balance		\$	11,819,207	\$	12,921,766

There were bonds and notes authorized but not issued on December 31, 2011 and 2010 in the amount of \$575,357 and \$732,243 respectively (Exhibit C-19).

#### BOROUGH OF NEW MILFORD COMPARATIVE STATEMENTS OF CHANGES IN FUND BALANCE - REGULATORY BASIS GENERAL CAPITAL FUND

#### FOR THE YEARS ENDED DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>	<u>2010</u>
Balance, January 1	С	\$ 52,631	\$ 13,121
Increased by:			
Due from Current Fund - Premium on Notes	C-4	386	
Cancelled Improvement Authorizations	C-9	162,831	39,510
	·	163,217	39,510
		100,21	
		215,848	52,631
Decreased by:			
Grants Receivable Balances Cancelled	C-12	133,681	-
Utilized as Revenue in Current Fund	C -4	52,656	
		186,337	
Balance, December 31	С	\$ 29,511	\$ 52,631

#### BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS PUBLIC ASSISTANCE FUND AS OF DECEMBER 31, 2011 AND 2010

	Reference	<u>2011</u>	<u>2010</u>
ASSETS			
Cash	D-1	\$ 11,144	\$ 10,920
RESERVES			
Reserve for Public Assistance	D-2	\$ 11,144	\$ 10,920

#### BOROUGH OF NEW MILFORD COMPARATIVE BALANCE SHEETS - REGULATORY BASIS GENERAL FIXED ASSETS ACCOUNT GROUP AS OF DECEMBER 31, 2011 AND 2010

	<u>2011</u>	<u>2010</u>
General Fixed Assets: Land Buildings and Building Improvements Machinery and Equipment	\$ 35,224,300 4,646,000 4,994,561	\$ 35,224,300 4,618,000 4,755,276
Total General Fixed Assets	<u>\$ 44,864,861</u>	\$ 44,597,576
Investment in General Fixed Assets	\$ 44,864,861	\$ 44,597, <u>576</u>

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NOTES TO FINANCIAL STATEMENTS

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#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Borough of New Milford have been prepared on a basis of accounting in conformity with accounting principles and practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") which is a regulatory basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for its financial transactions through separate funds, which differ from the fund structure required by GAAP.

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. GASB has adopted accounting statements to be used by governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America. (GAAP). The municipalities in the State of New Jersey do not prepare financial statements in accordance with GAAP and thus do not comply with all of the GASB pronouncements.

#### A. Reporting Entity

The Borough of New Milford (the "Borough") was incorporated in 1922 and operates under an elected Mayor/Council form of government. The Borough's major operations include public safety, road repair and maintenance, sanitation, fire protection, recreation and parks, health services, and general administrative services.

GASB requires the financial reporting entity to include both the primary government and component units. Component units are legally separate organizations for which the Borough is financially accountable. The Borough is financially accountable for an organization if the Borough appoints a voting majority of the organization's governing board and (1) the Borough is able to significantly influence the programs or services performed or provided by the organization; or (2) the Borough is legally entitled to or can otherwise access the organization's resources; the Borough is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Borough is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Borough in that the Borough approves the budget, the issuance of debt or the levying of taxes. The Borough is not includable in any other reporting entity as a component unit.

The financial statements contained herein include only those boards, bodies, officers or commissions as required by NJS 40A:5-5. Accordingly, the financial statements of the Borough do not include the municipal library, Volunteer Fire Department or Volunteer Ambulance Corps, which are considered component units under GAAP. Complete financial statements of the above component units can be obtained by contacting the Treasurer of the respective entity.

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation

The Borough uses funds, as required by the Division, to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial administration by segregating transactions related to certain Borough functions or activities. The Borough also uses an account group, which is designed to provide accountability for certain assets that are not recorded in those Funds.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The Borough has the following funds and account group:

<u>Current Fund</u> – This fund is used to account for the revenues and expenditures for governmental operations of a general nature and the assets and liabilities related to such activities, including Federal and State grants not accounted for in another fund.

<u>Trust Funds</u> - These funds are used to account for assets held by the government in a trustee capacity. Funds held by the Borough as an agent for individuals, private organizations, or other governments are recorded in the Trust Funds.

<u>Animal Control Trust Fund</u> - This fund is used to account for fees collected from dog and cat licenses and expenditures which are regulated by NJS 4:19-15.11.

<u>Other Trust Fund</u> - This fund is established to account for the assets and resources, which are held by the Borough as a trustee or agent for individuals, private organizations, other governments and/or other funds. These funds include dedicated fees/proceeds collected, developer deposits, payroll related deposits and funds deposited with the Borough as collateral.

<u>Unemployment Insurance Trust Fund</u> - This fund is used to account for employee and employer contributions for the purpose of providing unemployment benefits to former eligible employees.

<u>Recreation Trust Fund</u> - This fund is used to account for the resources and expenditures for recreation activities.

<u>Medical Claims Trust Fund</u> – This fund is used to account for the resources and expenditures for medical deductibles associated with the Borough's health, prescription and vision insurance plans.

<u>Community Development Block Grant Fund</u> - This fund is used to account for grant proceeds and related expenditures for Block grant entitlements.

<u>Open Space Trust Fund</u> – This fund is used to account for the resources and expenditures for the Borough's Open Space Trust.

<u>Length of Service Award Program Trust Fund (LOSAP)</u> – This fund is established to account for the tax-deferred income benefits to active volunteer members of emergency service organizations of the Borough.

<u>General Capital Fund</u> – This fund is used to account for the receipt and disbursement of funds used and related financial transactions related to the acquisition or improvement of general capital facilities and other capital assets, other than those acquired in the Current Fund.

<u>Public Assistance Fund</u> - This fund is used to account for the receipt and disbursement of funds that provide assistance to certain residents of the Borough pursuant to Title 44 of New Jersey Statutes.

<u>General Fixed Assets Account Group</u> - This account group is used to account for all general fixed assets of the Borough. The Borough's infrastructure is not reported in the account group.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The Borough of New Milford follows a modified accrual basis of accounting. Under this method of accounting, revenues, except State/Federal Aid, are recognized when received and expenditures are recorded when incurred. The accounting principles and practices prescribed or permitted for municipalities by the Division ("regulatory basis of accounting") differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. The more significant differences are as follows:

Property Tax Revenues - Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County, and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1, and November 1. The amounts of the first and second installments are determined as one-quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. A penalty of up to 6% of the delinquency may be imposed on a taxpayer with a delinquency in excess of \$10,000 who fails to pay that delinquency prior to the end of the fiscal year in which the charges become delinquent. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of June 30, of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15, to the County by the Borough. When unpaid taxes or any municipal lien, or part thereof, on real property, remains in arrears on April first in the year following the calendar year levy when the same became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing the property on a standard tax sale. The Borough also has the option when unpaid taxes or any municipal lien, or part thereof, on real property remains in arrears on the 11th day of the eleventh month in the fiscal year when the taxes or lien became in arrears, the collector in the municipality shall, subject to the provisions of the New Jersey Statutes, enforce the lien by placing property on an accelerated tax sale, provided that the sale is conducted and completed no earlier than in the last month of the fiscal year. The Borough may institute annual in rem tax foreclosure proceedings to enforce the tax collection or acquisition of title to the property. In accordance with the accounting principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the tax receivable and tax title liens that are uncollectible. GAAP requires property tax revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both levied and available), reduced by an allowance for doubtful accounts.

<u>Miscellaneous Revenues</u> - Miscellaneous revenues are recognized on a cash basis. Receivables for the miscellaneous items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual (i.e., when they are both measurable and available).

<u>Grant and Similar Award Revenues</u> - Federal and State grants, entitlements or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. GAAP requires such revenues to be recognized as soon as all eligibility requirements imposed by the grantor or provider have been met.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Budgets and Budgetary Accounting - An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the State Division of Local Government Services per N.J.S.A. 40A:4 et seq.

The Borough is not required to adopt budgets for the following funds:

General Capital Fund Trust Funds Public Assistance Trust Funds

The governing body is required to introduce and approve the annual budget no later than February 10, of the fiscal year. The budget is required to be adopted no later than March 20, and prior to adoption must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. The governing body of the municipality may authorize emergency appropriations and the inclusion of certain special items of revenue to the budget after its adoption and determination of the tax rate. During the last two months of the fiscal year, the governing body may, by a 2/3 vote; amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the Governing Body. Expenditures may not legally exceed budgeted appropriations at the line item level. During 2011 and 2010 the Borough Council increased the original budget by \$140,613 and \$3,995. The increases were funded by additional aid allotted to the Borough and the increase in 2011 was also attributable to an emergency resolution for \$127,400. In addition, the governing body approved several budget transfers during 2011 and 2010.

Expenditures – Expenditures are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, as well as expenditures related to compensated absences and claims and judgements, which are recognized when due.

<u>Encumbrances</u> - Contractual orders outstanding at December 31, are reported as expenditures and liabilities through the establishment of an encumbrance payable. Encumbrances do not constitute expenditures or liabilities under GAAP.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

<u>Appropriation Reserves</u> – Appropriation reserves are recorded as liabilities and are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

<u>Compensated Absences</u> - Expenditures relating to obligations for unused vested accumulated vacation and sick leave are not recorded until paid; however, municipalities may establish and budget reserve funds subject to NJSA 40A:4-39 for the future payment of compensated absences. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining obligations are recorded as a long-term obligation in the government-wide financial statements.

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve for interfunds and, therefore, does not recognize income in the year liquidated.

<u>Cash and Investments</u> - Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. Investments are reported at cost and are limited by N.J.S.A. 40A:5-15.1 et seq. with the exception of LOSAP Trust Fund investments which are reported at fair value and are limited by N.J.A.C. 5:30-14.19. GAAP requires that all investments be reported at fair value.

Incurred But Not Reported (IBNR) Reserves and Claims Payable - The Borough has not created a reserve for any potential unreported self-insurance losses which have taken place but in which the Borough has not received notices or report of losses (i.e. IBNR). Additionally, the Borough has not recorded a liability for those claims filed, but which have not been paid (i.e. claims payable). GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining potential claims are recorded as a long-term obligation in the government-wide financial statements.

<u>Prepaid Items</u> – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items in the current fund, except for prepaid debt service, are offset by a reserve, created by a charge to operations. GAAP does not require the establishment of a reserve for prepaid items.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

<u>Tax Appeals and Other Contingent Losses</u> - Losses arising from tax appeals and other contingent losses are recognized at the time a decision is rendered by an administrative or judicial body; however, municipalities may establish reserves transferred from tax collections or by budget appropriation for future payments of tax appeal losses. GAAP requires such amounts to be recorded when it is probable that a loss has been incurred and the amount of such loss can be reasonably estimated.

<u>General Fixed Assets</u> - In accordance with NJAC 5:30-5.6, Accounting for Governmental Fixed Assets, the Borough of New Milford has developed a fixed assets accounting and reporting system. Fixed assets are defined by the Borough as assets with an initial, individual cost of \$1,000 and an estimated useful life in excess of two years.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and sewerage and drainage systems are not capitalized.

Fixed Assets are stated as cost. Donated fixed assets are recorded at estimated fair market value at the date of donation.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the General Capital Fund until such time as the construction is completed and put into operation for general fixed assets.

GAAP requires that capital assets be recorded in proprietary-type funds as well as the government-wide financial statement at historical or estimated historical cost if actual historical cost is not available. In addition, GAAP requires depreciation on capital assets to be recorded in proprietary-type funds as well as in the government-wide financial statements.

<u>Use of Estimates</u> - The preparation of financial statements requires management of the Borough to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of accrued revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

<u>Reclassifications</u> - Certain reclassifications have been made to the December 31, 2010 balances to conform to the December 31, 2011 presentation.

<u>Comparative Data</u> - Comparative data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Borough's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basic Financial Statements

The GASB Codification also requires the financial statements of a governmental unit to be presented in the basic financial statements in accordance with GAAP. The Borough presents the financial statements listed in the table of contents which are required by the Division and which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from reporting requirements under GAAP.

#### NOTE 2 DEPOSITS AND INVESTMENTS

The Borough considers petty cash, change funds, cash in banks, certificates of deposit and deposits with the New Jersey Cash Management Fund as cash and cash equivalents.

#### **Deposits**

The Borough's deposits are insured through either the Federal Deposit Insurance Corporation (FDIC), Securities Investor Protection Corporation (SIPC) or New Jersey's Governmental Unit Deposit Protection Act (GUDPA). The Borough is required to deposit their funds in a depository which is protecting such funds pursuant to GUDPA. The New Jersey Governmental Unit Deposit Protection Act requires all banks doing business in the State of New Jersey to pledge collateral equal to at least 5% of the average amount of its public deposits and 100% of the average amount of its public funds in excess of the lesser of 75% of its capital funds or \$200 million for all deposits not covered by the FDIC.

Bank balances are insured up to \$250,000 in the aggregate by the FDIC for each bank. SIPC replaces cash claims up to a maximum of \$250,000 for each failed brokerage firm. At December 31, 2011 and 2010, the book value of the Borough's deposits were \$6,260,180 and \$2,761,785 and bank and brokerage firm balances of the Borough's deposits amounted to \$6,454,996 and \$2,793,563, respectively. The Borough's deposits which are displayed on the various fund balance sheets as "cash" or "cash and cash equivalents" are categorized as:

	<u>Bank Balance</u>					
Depository Account		2011		<u>2010</u>		
Insured Uninsured and Uncollateralized	\$	6,443,414 11,582	\$	2,793,563		
	\$	6,454,996	\$	2,793,563		

#### NOTE 2 DEPOSITS AND INVESTMENTS (Continued)

#### **Deposits** (Continued)

<u>Custodial Credit Risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Borough does not have a formal policy for custodial credit risk. As of December 31, 2011 and 2010, the Borough's bank balances of \$11,582 and \$-0- were exposed to custodial credit risk as follows:

	2	2011	<u>2010</u>	•
Uninsured and uncollateralized	\$	11,582	\$	-

#### **Investments**

The Borough is permitted to invest public funds in accordance with the types of securities authorized by N.J.S.A. 40A:5-15.1. Investments include bonds or other obligations of the United States or obligations guaranteed by the United States of America, Government Money Market Mutual Funds, bonds or other obligations of the Borough or bonds or other obligations of the school districts which are a part of the Borough or school districts located within the Borough, Local Government investment pools, and agreements for the repurchase of fully collateralized securities, if transacted in accordance with NJSA 40A:5-15.1 (8a-8e). In addition, the Borough is permitted to invest LOSAP Funds with the types of eligible investments authorized in NJAC 5:30-14.19. LOSAP investments include interest bearing accounts or securities, in which savings banks of New Jersey are authorized to invest their funds, New Jersey Cash Management Fund, fixed and variable individual or group annuity contracts, mutual fund shares or fixed and variable life insurance contracts.

Reported

As of December 31, 2011 and 2010, the Borough had the following investments:

	Amount/ Fair Value
2011 Investments Not Subject to Categorization: Length of Service Award Program	\$ 475,909
2010 Investments Not Subject to Categorization: Length of Service Award Program	\$ 615,54 <u>4</u>

#### NOTE 2 DEPOSITS AND INVESTMENTS (Continued)

#### **Investments** (Continued)

<u>Interest Rate Risk</u> – The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

<u>Credit Risk</u> – State law limits investments as noted above (N.J.S.A. 40A:5-15.1). The Borough does not have an investment policy that would further limit its investment choices.

The fair value of the above-listed investment was based on quoted market prices.

Interest earned in the General Capital Fund, Animal Control Fund and certain Other Trust Funds are assigned to the Current Fund in accordance with the regulatory basis of accounting.

#### NOTE 3 TAXES RECEIVABLE

Receivables at December 31, 2011 and 2010 consisted of the following:

	<u>2011</u>		<u>2010</u>
Current Property Taxes	\$ 488,794	\$	526,266
Tax Title Liens	 10,353		8,958
	\$ 499,147	<u>\$</u>	535,224

In 2011 and 2010, the Borough collected \$517,086 and \$391,250 from delinquent taxes, which represented 97% and 95% of the prior year delinquent taxes receivable balance.

#### **NOTE 4 MUNICIPAL DEBT**

The Local Bond Law governs the issuance of bonds and notes used to finance capital expenditures. General obligation bonds have been issued for the general capital fund. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes, which are issued to temporarily finance capital projects, must be paid off within ten years and four months or retired by the issuance of bonds.

The Borough's debt is summarized as follows:

	<u>2011</u>		<u>2010</u>
Issued General Bonds, Notes, and Loans	\$ 9,419,935	\$	9,259,090
Authorized But Not Issued General Bonds and Notes	 575,357		732,243
Net Bonds and Notes Issued and Authorized But Not Issued	\$ 9,995,292	<u>\$</u>	9,991,333

#### **Statutory Net Debt**

The statement of debt condition that follows is extracted from the Borough's Annual Debt Statement and indicates a statutory net debt of 0.50% and 0.48% at December 31, 2011 and 2010, respectively.

		Gross Debt		<u>Deductions</u>		Net Debt
2011 General Debt School Debt	\$	9,995,292 3,775,000	\$	42,721 3,775,000	\$	9,952,571
Total	<u>\$</u>	13,770,292	<u>\$</u>	3,817,721	<u>\$</u>	9,952,571
		Gross Debt		Deductions		Net Debt
2010 General Debt School Debt	\$	9,991,333 4,130,000	\$	119,714 4,130,000	\$	9,871,619
Total	\$	14,121,333	\$	4,249,714	\$	9,871,619

# NOTE 4 MUNICIPAL DEBT (Continued)

# **Statutory Borrowing Power**

The Borough's remaining borrowing power under N.J.S. 40A:2-6, as amended, at December 31, was as follows:

		<u>2011</u>		<u>2010</u>
3-1/2% of Equalized Valuation Basis (Municipal) Net Debt	\$ —	69,455,556 9,952,571	\$ —	71,852,194 9,871,619
Remaining Borrowing Power	\$	59,502,985	\$	61,980,575

#### **Long-Term Debt**

The Borough's long-term debt consisted of the following at December31:

#### **General Obligation Bonds**

The Borough levies ad valorem taxes to pay debt service on general obligation bonds. General obligation bonds outstanding at December 31 are as follows:

	<u>2011</u>	<u>2010</u>		
\$3,085,000, 20055 Bonds, due in annual installments of \$400,000 to \$445,000 February 1, 2015, interest at 3.50%	\$ 1,685,000	\$	2,060,000	
\$4,160,000, 2009 Bonds, due in annual				
installments of \$300,000 to \$475,000 through May 1, 2021, interest at 2.00% to 3.50%	 3,610,000	<u></u>	3,895,000	
	\$ 5,295,000	\$	5,955,000	

# NOTE 4 MUNICIPAL DEBT (Continued)

## General Intergovernmental Loans Payable

The Borough has entered into a loan agreement with the New Jersey Environmental Infrastructure Trust for the financing relating to the Borough's sanitary sewer pipe lining and replacement project. The Borough levies ad valorem taxes to pay debt service on general intergovernmental loans issued. General intergovernmental loans outstanding at December 31 are as follows:

General Intergovernmental Loans						
		<u>2011</u>		<u>2010</u>		
\$575,000, 2010 Trust Loan, due in annual installments of \$20,000 to \$45,000 through August 1, 2030, interest at 5.00%	\$	575,000	\$	575,000		
\$616,250, 2010 Fund Loan, due in semi-annual installments of \$10,445 to \$20,890 through August 1, 2030, no interest		595,360		616,250		
Total General Capital Loans	\$	1,170,360	\$	1,191,250		

The Borough's principal and interest for long-term debt issued and outstanding as of December 31, 2011 is as follows:

Calendar		<u>Ger</u>	<u>ieral</u>	:		<u>Lo</u>	ans			
Year		Principal		Interest		<u>Principal</u>		<u>Interest</u>		Total
									_	
2012	\$	700,000	\$	154,600	\$	51,335	\$	28,750	\$	934,685
2013		720,000		134,288		51,335		27,750		933,373
2014		745,000		112,938		51,335		26,750		936,023
2015		790,000		89,368		51,335		25,750		956,453
2016		235,000		73,313		56,335		24,750		389,398
2017-2021		2,105,000		188,256		291,674		104,750		2,689,680
2022-2026						321,674		68,000		389,674
2027-2030	_				_	295,337		21,750		317,087
Total	\$	5,295,000	\$	752,763	\$	1,170,360	<u>\$</u>	328,250	<u>\$</u>	7,546,373

## NOTE 4 MUNICIPAL DEBT (Continued)

# Changes in Long-Term Municipal Debt

The Borough's long-term capital debt activity for the years 2011 and 2010 were as follows:

	Balance			Balance,	Due
	December 31,			December 31,	Within
	<u> 2010</u>	<b>Additions</b>	Reductions	<u>2011</u>	One Year
2011					
General Capital Fund					
Bonds Payable	\$ 5,955,000		\$ 660,000	\$ 5,295,000	\$ 700,000
Loans Payable	1,191,250		20,890	1,170,360	51,335
·	\$ 7,146,250	\$ -	\$ 680,890	\$ 6,465,360	\$ 751,335
	Balance			Balance,	Due
	Balance December 31,			Balance, December 31,	Due Within
		<u>Additions</u>	Reductions	*	
<u>2010</u>	December 31,	<u>Additions</u>	Reductions	December 31,	Within
2010 General Capital Fund	December 31,	<u>Additions</u>	Reductions	December 31,	Within One Year
	December 31,	<u>Additions</u>	Reductions \$ 793,000	December 31,	Within One Year \$ 660,000
General Capital Fund	December 31, 2009	Additions  \$ 1,191,250		December 31, 2010	Within One Year

## **Short-Term Debt**

The Borough's short-term capital debt activity for the years 2011 and 2010 was as follows:

	Balance December 31, 2010	Additions	Reductions	Balance, December 31,  2011
2011 Bond Anticipation Notes	•			
General Capital Fund	\$ 2,112,840	\$ 2,954,575	\$ 2,112,840	\$ 2,954,575
	Balance December 31,			Balance, December 31,
	<u>2009</u>	Additions	Reductions	<u>2010</u>
2010 D. a. A. Anticipation Notes				
Bond Anticipation Notes General Capital Fund	\$ 620,800	\$ 2,112,840	\$ 620,800	\$ 2,112,840

# NOTE 4 MUNICIPAL DEBT (Continued)

#### **Short-Term Debt** (Continued)

In addition to the debt shown in the above schedule, municipalities may issue debt to finance emergency or special emergency appropriations or to meet cash flow needs (Tax Anticipation Notes) to temporarily finance operating expenditures. This debt which is not included in the Borough's statutory debt limit calculation is reported in the Current Fund for the years 2011 and 2010 as follows:

	Balance			Balance,
	December 31,			December 31,
	<u>2010</u>	<b>Additions</b>	Reductions	<u>2011</u>
<u>2011</u>				
Emergency Notes		\$ 127,400		\$ 127,400
Tax Anticipation Notes		2,500,000	-	2,500,000
	\$ -	\$ 2,627,400	\$ -	\$ 2,627,400
	Balance			Balance,
	December 31,			December 31,
	<u>2009</u>	<u>Additions</u>	Reductions	<u>2010</u>
<u>2010</u>				
Tax Anticipation Notes	\$ 2,500,000	\$ -	\$ 2,500,000	<u> - </u>

#### NOTE 5 FIXED ASSETS

#### **General Fixed Assets**

The following is a summary of changes in the general fixed assets account group for the years 2011 and 2010.

	D	Balance ecember 31,					D	Balance, ecember 31,
		2010	A	<u>Additions</u>	Re	tirements		<u>2011</u>
2011 Land Buildings and Building Improvements Machinery and Equipment	\$	35,224,300 4,618,000 4,755,276	\$	28,000 330,335	<u>\$</u>	91,050	\$	35,224,300 4,646,000 4,994,561
	\$	44,597,576	<u>\$</u>	358,335	\$	91,050	\$	44,864,861

# NOTE 5 FIXED ASSETS (Continued)

#### General Fixed Assets (Continued)

General Pixeu Assets (Continued)	D	Balance ecember 31, 2009	<u>A</u>	dditions	Ret	tirements	D	Balance, ecember 31, 2010
2010 Land Buildings and Building Improvements Machinery and Equipment	\$	35,224,300 4,605,900 4,453,424	\$	12,100 377,972	\$	76,120	\$	35,224,300 4,618,000 4,755,276
	<u>\$</u>	44,283,624	\$	390,072	<u>\$</u>	76,120	\$	44,597,576

# NOTE 6 DUE TO/FROM OTHER FUNDS

As of December 31, interfund receivables and payables that resulted from various interfund transactions were as follows:

	<u> 2011</u>				<u>2010</u>			
	Ι	oue from	Due to		Γ	Due from		Due to
	<u>Ot</u>	her Funds	<u>Ot</u>	her Funds	<u>Ot</u>	her Funds	<u>C</u>	Other Funds
Current Fund	\$	104,522	\$	132	\$	3,159	\$	1
Trust Fund:								
Animal Control Trust				1,866				
Other Trust		131						3,159
Open Space Trust		1		312,181		1		312,181
Community Development Trust				462				111,427
General Capital Fund		312,643		102,656	_	423,608		
Total	<u>\$</u>	417,297	\$	417,297	\$	426,768	\$	426,768

## NOTE 6 DUE TO/FROM OTHER FUNDS (Continued)

The above balances are the result of expenditures being paid by one fund on behalf of another.

The Borough expects all interfund balances to be liquidated within one year.

#### NOTE 7 FUND BALANCES APPROPRIATED

Under the regulatory basis of accounting, fund balances in the Current Fund are comprised of cash surplus (fund balance) and non-cash surplus (fund balance). All or part of cash surplus as of December 31 may be anticipated in the subsequent year's budget. The non-cash surplus portion of fund balance may be utilized in the subsequent year's budget with the prior written consent of the Director of the Division of Local Government Services if certain guidelines are met as to its availability. Fund balances at December 31, which were appropriated and included as anticipated revenue in their own respective fund's budget for the succeeding year were as follows:

	B Dece	Fund alance ember 31, 2011	in S	Jtilized Subsequent ar's Budget	Fund Balance cember 31, 2010	in S	Jtilized Subsequent ar's Budget
Current Fund Cash Surplus Non-Cash Surplus	\$	300,619 147,378	\$ 	130,088	\$ 245,944 89,751	\$	125,200
	\$	447,997	<u>\$</u>	130,088	\$ 335,695	\$	125,200

# NOTE 8 DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, the following deferred charges are reported on the balance sheets of the following funds:

		Subsequent	
		Year Required	Balance
	Balance	Budget	to Succeeding
	December 31,	<b>Appropriation</b>	Years Budgets
2011			
Current Fund Special Emergency Authorizations (40A4:55)	\$ 10,000	\$ 5,000	\$ 5,000
Emergency Authorizations (4074.55)	127,400	127,400	-
Entergency Prunorizations			
	\$ 137,400	\$ 132,400	\$ 5,000
2010			
Current Fund	e 15.000	\$ 5,000	\$ 10,000
Special Emergency Authorizations (40A4:55)	\$ 15,000	\$ 5,000 69,022	\$ 10,000
Overexpenditure of Appropriation Reserves	69,022	09,044	
	\$ 84,022	\$ 74,022	\$ 10,000

#### NOTE 9 COMPENSATED ABSENCES

Under the existing policies and labor agreements of the Borough, employees are allowed to accumulate (with certain restrictions) unused vacation benefits and sick leave over the life of their working careers and to redeem such unused leave time in cash (with certain limitations) upon death, retirement or by extended absence immediately preceding retirement.

It is estimated that the current cost of such unpaid compensation and salary related payments would approximate \$3,200,257 and \$3,091,534 at December 31, 2011 and 2010, respectively. These amounts which is are considered material to the financial statements, are not reported either as an expenditure or liability.

#### NOTE 10 EMPLOYEE RETIREMENT SYSTEMS

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all state and local government employees which includes those Borough employees who are eligible for pension coverage.

**Police and Firemen's Retirement System (PFRS)** – established in July 1944, under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full time county and municipal police or firemen and State firemen appointed after June 30, 1944. Membership is mandatory for such employees with vesting occurring after 10 years of membership.

#### NOTE 10 EMPLOYEE RETTREMENT SYSTEMS (Continued)

Public Employees' Retirement System (PERS) — established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage, including post-retirement healthcare for those eligible employees whose local employers elected to do so, to substantially all full-time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 10 years of service for pension benefits and, if applicable, 25 years for post-retirement healthcare coverage.

The State of New Jersey sponsors and administers the following defined contribution public employee retirement program covering certain state and local government employees which include those Borough employees who are eligible for pension coverage.

**Defined Contribution Retirement Program (DCRP)** – established under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2008 to provide coverage to elected and certain appointed officials, effective July 1, 2007. Membership is mandatory for such individuals with vesting occurring after one (1) year of membership.

#### Other Pension Funds

The state established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of the State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The cost of living increase for PFRS and PERS are funded directly by each of the respective systems and are considered in the annual actuarial calculation of the required contributions for the system.

According to state law, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems, funds, and trust. The financial reports may be accessed via the New Jersey, Division of Pensions and Benefits website at www.state.nj.us/treasury/pensions.

#### **Basis of Accounting**

The financial statements of the retirement systems are prepared on the accrual basis of accounting. Employer contributions are recognized when payable to the retirement systems. Benefits or refunds are recognized when due and payable in accordance with the terms of the retirement systems.

#### **Investment Valuation**

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

#### NOTE 10 EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Investment Valuation (Continued)**

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund, Common Pension Fund A, Common Pension Fund B, Common Pension Fund D and Common Pension Fund E. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290.

#### Significant Legislation

P.L. 2011, c.78, effective June 28, 2011, made various changes to the manner in which PERS and PFRS operate and to the benefit provisions of those systems.

This new legislation's provisions impacting employee pension and health benefits include:

- New members of PERS hired on or after June 28, 2011 (Tier 5 members), will need 30 years of creditable service and to attain age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1 percent for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 62 to 65 for Tier 5 members.
- The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60 percent instead of 65 percent of the member's final compensation plus 1 percent for each year of creditable service over 25 years but not to exceed 30 years.
- Active member contribution rates will increase. PERS active member rates increase from 5.5 percent of annual compensation to 6.5 percent plus an additional 1 percent phased-in over 7 years, PFRS and PERS Prosecutors Part active member rates increase from 8.5 percent to 10 percent. For Fiscal Year 2012, the member contribution rates increase in October 2011. The phase-in of the additional incremental member contributions for PERS members will take place in July of each subsequent fiscal year.
- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.

In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

## **Funded Status and Funding Progress**

As of July 1, 2010, the most recent actuarial valuation date, the aggregate funded ratio for all the State administered retirement systems, including PERS and PFRS is 70.5 percent with an unfunded actuarial accrued liability of \$36.3 billion. The aggregate funded ratio and unfunded accrued liability for the State-funded systems is 65.2 percent and \$25.6 billion, and the aggregate funded ratio and unfunded accrued liability for local PERS and PFRS is 78.5 percent and \$10.7 billion, respectively.

The funded status and funding progress of the retirement systems includes actuarial valuations which involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. These amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the probability of future events.

#### NOTE 10 EMPLOYEE RETIREMENT SYSTEMS (Continued)

#### **Funded Status and Funding Progress (Continued)**

Actuarial calculations reflect a long-term perspective and are based on the benefits provided under the terms of the retirement systems in effect at the time of each valuation and also consider the pattern of the sharing of costs between the employer and members at that point in time. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and members in the future.

## **Actuarial Methods and Assumptions**

In the July 1, 2010 actuarial valuation, the projected unit credit was used as the actuarial cost method, and the five year average of market value was used as the asset valuation method for the retirement systems. The actuarial assumptions included (1) 8.25 percent for investment rate of return for all the retirement systems; and (2) 5.45 percent for projected salary increases for all the retirement systems except PFRS.

#### **Employer and Employee Pension Contributions**

The contribution policy is set by laws of the State of New Jersey and contributions are required by active members and participating employers. Plan members and employer contributions may be amended by State of New Jersey legislation, with the amount of contributions by the State of New Jersey contingent upon the annual Appropriations Act. As defined, the various retirement systems require employee contributions based on 6.50% for PERS, 8.50% for PFRS and 5.50% for DCRP of employees' annual compensation.

#### **Annual Pension Cost (APC)**

For PFRS and PERS, which are cost sharing multi-employer defined benefit pension plans, annual pension cost equals contributions made. In the DCRP, which is a defined contribution plan, member contributions are matched by a 3% employer contribution.

During the years ended December 31, 2011, 2010 and 2009, the Borough, except for the amounts deferred during the year ended December 31, 2009, was required to contribute for normal cost pension contributions, accrued liability pension contributions and non-contributory life insurance premiums the following amounts which equaled the required contributions for each year:

Year Ended December 31	PFRS		<u>PERS</u>	<u>DCRP</u>		
2011	\$ 865,832	\$	326,867	\$	907	
2010	855,745		253,441		540	
2009	400,475		102,650		-	

During the year ended December 31, 2009 the Borough elected to contribute 50% of its normal and accrued liability components of the PFRS and PERS obligations and deferred the remaining 50% in accordance with P.L. 2009, c.19. The deferred amount totaled \$466,671 and will be paid back with interest over 15 years beginning in the 2012 year. The Borough is permitted to payoff the deferred PFRS and PERS pension obligations at any time. It is estimated that the total liability including accrued interest (at 8.25%) at December 31, 2011 and 2010 is \$580,684 and \$536,429, respectively.

#### NOTE 11 POST-RETIREMENT MEDICAL BENEFITS

#### Plan Description

The Borough provides a post employment healthcare plan for its eligible retirees and their spouses. The plan is a single-employer defined benefit healthcare plan administered by the Borough. In accordance with Borough ordinances, contracts and/or policies, the Borough provides benefits to any employee retiree with at least 25 years of service with the Borough.

#### **Funding Policy**

The required contribution is funded on a pay-as-you-go basis with an additional amount to prefund benefits as determined annually by the Borough. For the year 2011, the Borough contributed \$269,700 to the plan.

#### **Annual OPEB Cost and Net OPEB Obligation**

The Borough's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the Borough's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Borough's net OPEB obligation to the plan.

Annual Required Contribution	\$	646,749
Interest on Net OPEB Obligation		21,511
Total (Annual OPEB Cost (Expense)		668,260
Contributions Made	4	(269,700)
Increase in Net OPEB Obligation		398,560
Net OPEB Obligation - Beginning of Year		478,020
Net OPEB Obligation - End of Year	\$	876,580

The Borough's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the years 2011, 2010 and 2009 were as follows:

Year Ended December 31,	<u>C</u>	Annual  OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB <u>Obligations</u>
2011	\$	668,260	40.4%	\$ 876,580
2010		652,447	46.1%	398,560
2009		646,749	80.4%	126,621

# NOTE 11 POST-RETIREMENT MEDICAL BENEFITS (Continued)

#### **Funded Status and Funding Progress**

As of December 31, 2009, the most recent actuarial valuation date, the plan was 0 percent funded. The actuarial accrued liability for benefits was \$8,771,910, and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of \$8,771,910. The covered payroll (annual payroll of active employees covered by the plan) was \$7,322,129, and the ratio of the UAAL to the covered payroll was 119.8 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2009, actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of administrative expense) which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate of 12 percent initially, reduced by decrements to an ultimate rate of 5 percent after ten years. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2011 was 27 years.

#### **NOTE 12 RISK MANAGEMENT**

The Borough is exposed to various risks of loss related to general liability, automobile coverage, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; termination of employees and natural disasters. The Borough has obtained commercial insurance coverage to guard against these events to minimize the exposure to the Borough should they occur.

The Borough has established a medical claims trust fund to fund certain deductibles associated with the Borough's health, prescription and vision plans, a group insurance benefit plan for its employees and their eligible dependents. As of December 31, 2011 and 2010 the Borough has available in the Medical Claims Trust Fund \$53,753 and \$112,851, respectively for the payment of these claims.

The Borough of New Milford is a member of the Bergen County Municipal Joint Insurance Fund (BJIF) and Municipal Excess Liability Joint Insurance Fund (MEL). The joint insurance funds are both an insured and self-administered group of municipalities established for the purpose of insuring against property damage, general liability, motor vehicles and equipment liability and worker's compensation. The Funds are risk-sharing public entity pools. The BJIF and MEL coverage amounts are on file with the Borough.

The relationship between the Borough and respective insurance funds is governed by a contract and by-laws that have been adopted by resolution of each unit's governing body. The Borough is contractually obligated to make all annual and supplementary contributions to the insurance funds, to report claims on a timely basis, to cooperate with the management of the funds, its claims administrator and attorneys in claims investigation and settlement, and to follow risk management procedures as outlined by the funds. Members have a contractual obligation to fund any deficit of the funds attributable to a membership year during which the municipality was a member.

The funds provide its members with risk management services, including the defense of and settlement of claims, and established reasonable and necessary loss reduction and prevention procedures to be followed by the members. Complete financial statements of the funds can be obtained by contacting the respective fund's Treasurer.

There has been no significant reduction in insurance coverage from the previous year nor have there been any settlements in excess of insurance coverage in any of the prior three years.

The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan the Borough is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Borough is billed quarterly for amounts due to the State. The following is a summary of Borough contributions, employee contributions, reimbursements to the State for benefits paid and the ending balance of the Borough's unemployment compensation trust fund for the current and previous two years:

Year Ended December 31	ownship <u>tributions</u>	Employee Contributions		Amount <u>Reimbursed</u>		Ending alance
2011 2010 2009	\$ 31,000 30,053 21,043	\$	9,155 9,775 9,105	\$	36,125 39,828 30,148	\$ 4,040 10 10

#### NOTE 13 CONTINGENT LIABILITIES

The Borough is a party defendant in some lawsuits, none of a kind unusual for a municipality of its size and scope of operation. In the opinion of the Borough's Attorney, the potential claims against the Borough not covered by insurance policies would not materially affect the financial condition of the Borough.

The Borough consistently makes four quarterly payments each year to the Bergen Municipal Joint Insurance Fund based upon the due date of the assessments. As of December 31, 2011 and 2010, the fourth quarter assessments in the amounts of \$136,341 and \$128,264, respectively due in January of the subsequent year are not recorded as an expenditure or liability on the Borough's financial statements. These assessments are funded in the subsequent year's budget.

<u>Pending Tax Appeals</u> - Various tax appeal cases were pending in the New Jersey Tax Court at December 31, 2011 and 2010. Amounts claimed have not yet been determined. The Borough is vigorously defending its assessments in each case. Under the accounting principles prescribed by the Division of Local Government Services, Department of community Affairs, State of New Jersey, the Borough does not recognize a liability, if any, until these cases have been adjudicated. The Borough expects such amounts, if any, could be material. Funding of any ultimate liability would be provided for in succeeding years' budget or from fund balance.

Federal and State Awards - The Borough participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Borough may be required to reimburse the grantor government. As of December 31, 2011 and 2010, significant amounts of grant expenditure have not been audited by the various grantor agencies but the Borough believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Borough.

#### NOTE 14 FEDERAL ARBITRAGE REGULATIONS

The Borough is subject to Section 148 of the Internal Revenue Code as it pertains to the arbitrage rebate on all tax-exempt obligations, both long and short-term debt. Under the 1986 Tax Reform Act, the Internal Revenue Service (IRS) required that all excess earnings from investment proceeds be rebated to the IRS. Arbitrage, for purposes of these regulations, is defined as the difference between the yield on the investment and the yield on the obligations issued. If there are excess earnings, this amount may be required to be rebated to the IRS. At December 31, 2011 and 2010, the Borough has not estimated its estimated arbitrage earnings due to the IRS, if any.

## NOTE 15 LENGTH OF SERVICE AWARD PROGRAM (LOSAP)-UNAUDITED

The Borough of New Milford Length of Service Award Program (the Plan) was created by a Borough ordinance adopted on December 5, 2000 pursuant to 457 (e)(11)(13) of the Internal Service Code of 1986, as amended, except for provisions added by reason of the Length of Service Award Program as enacted into federal law in 1997. The voters of the Borough of New Milford approved the adoption of the Plan at the general election held on November 2, 1999.

The first year of eligibility for entrance into the Plan was calendar year 2001. The tax deferred income benefits for emergency services volunteers, consisting of the Volunteer Fire Department and the Volunteer Ambulance Corps, come from contributions made solely by the Borough on behalf of those volunteers who meet the criteria of a plan created by the governing body.

# NOTE 15 LENGTH OF SERVICE AWARD PROGRAM (LOSAP)-UNAUDITED (Continued)

If an active member meets the year of active service requirement, a LOSAP must provide a benefit between the minimum contribution of \$100 and a maximum contribution of \$1,150 per year. While the maximum amount is established by statute, it is subject to periodic increases that are related to the consumer price index (N.J.S.A. 40A:14-185(f). The Division of Local Government Services issues the permitted maximum increase annually.

The Borough of New Milford has contributed \$1,321 and \$1,228 for 2011 and 2010, respectively, for each eligible Volunteer Fire Department member into the Plan. The Borough also contributed \$1,321 and \$1,228 for 2011 and 2010, respectively for each eligible Volunteer Ambulance Corps members into the Plan.

In accordance with the amendments to Section 457 of the Internal Revenue Code and the State Deferred Revenue Regulations, the Borough has placed the amounts deferred, including earnings, in a trust for the exclusive benefit of the plan participants and their beneficiaries.

Effective November 1, 2011, Lincoln Financial is the administrator of the plan. Prior to this date, the plan was administered by VALIC. The Borough's practical involvement in administering the plan is essentially limited to verifying the eligibility of each participant and remitting the funds to the plan administrator.

#### **Vesting and Benefits**

A volunteer is eligible to receive a distribution of funds upon completing 5 (five) cumulative years as an active member of the volunteer organization. Certain restrictions and tax implications may result in the event of a withdrawal of funds from the Plan.

If a volunteer member does not vest and terminates their association with the emergency service organization, the funds are returned to the sponsoring agency's surplus.

#### Reporting Requirements

The New Jersey Administrative Code NJAC 5:30-14.49 requires that the Borough perform a separate review report of the plan in accordance with the American Institute of Certified Public Accountants (AICPA) Statements on Standards for Accounting and Auditing Review Services. Since a review does not constitute an audit, the financial statements pertaining to the Plan are presented as unaudited in this report as part of the Borough's Trust Fund.

#### NOTE 16 CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

As of December 31, the Borough had the following commitments with respect to unfinished capital projects:

Capital Project 2011	Construction Commitment	Estimated Date of Completion
Improvement to Main Street – Section 4	\$62,959	2012
Various Road Improvements	28,804	2012
Hardcastle Pond Phase II and Kennedy Field Lighting.	20,081	2012
Sanitary Sewer Improvement Project	216,101	2012
2011 Riverside Cooperative Road Improvement Program	4,443	2012
Barrier Free Curb Ramps	99,617	2012
	<u>\$432,005</u>	

#### NOTE 17 OPERATING LEASES

The Borough leases police cars under noncancelable operating leases. Lease payments for the years ended December 31, 2011 and 2010 were \$50,436 and \$19,329, respectively. The future minimum lease payments for these leases are as follows:

Years Ending December 31,	<u> 4</u>	<u>Amount</u>
2012 2013	\$	47,449 31,107
Total	\$	78,556

#### NOTE 18 SUBSEQUENT EVENTS

#### **Tax Anticipation Notes**

The Borough has issued \$2,500,000 of tax anticipation note to temporarily finance the Borough's operating expenditures. The Note is dated April 26, 2012 at an interest rate of 0.75% and matures on December 5, 2012.

#### NOTE 18 SUBSEQUENT EVENTS (Continued)

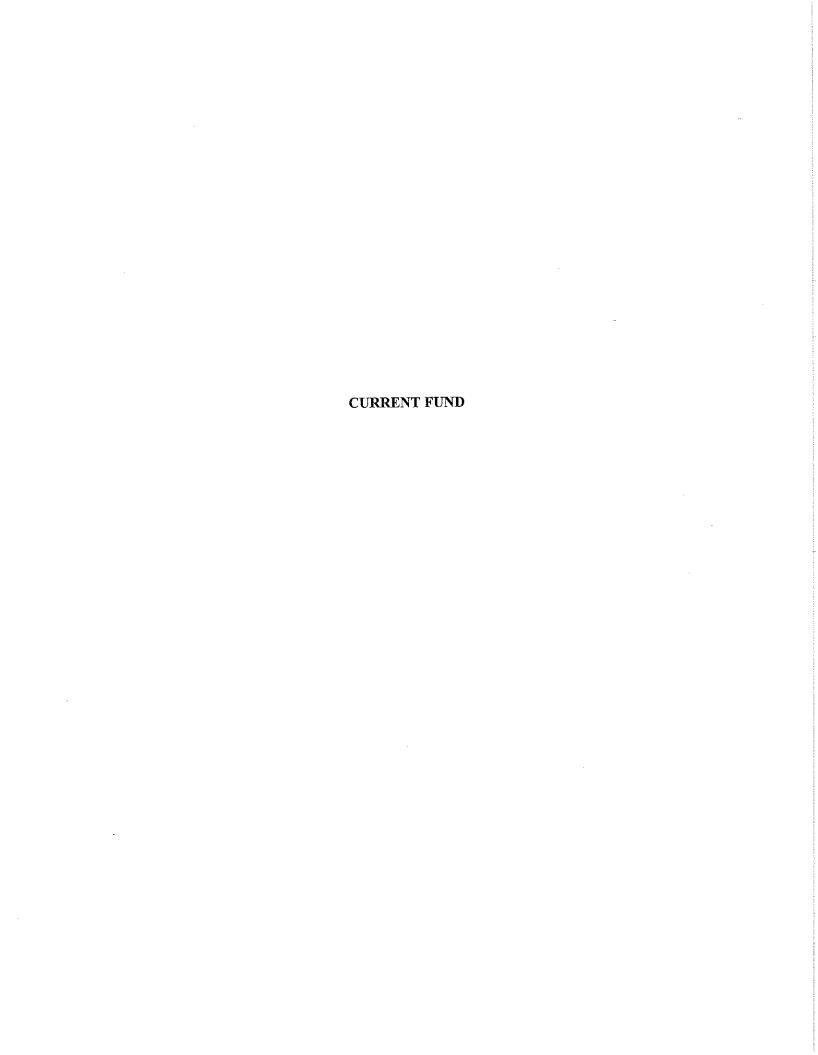
#### **Bond Anticipation Notes**

On April 13, 2012 the Borough issued bond anticipation notes in the amount of \$2,773,000 to temporarily finance expenditures related to various capital projects. The Borough has awarded the sale of said notes to Janney Montgomery Scott, LLC at an interest rate of 1.25%. These notes dated April 19, 2012 will mature on April 17, 2013.

#### **Debt Authorized**

The Borough adopted a bond ordinance authorizing the issuance \$881,000 in bonds or bond anticipation notes to fund certain capital projects. As of the date of this report the Borough has not issued nor awarded the sale of said bonds or notes.

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# BOROUGH OF NEW MILFORD STATEMENT OF CASH - TREASURER

Balance, December 31, 2010		\$ 1,210,468
Increased by Receipts:		
Receipts from Other Funds		
General Capital Fund - Interest	\$ 4	
General Capital Fund - Other	34,879	
Tax Collector	46,737,594	
Revenue Accounts Receivable	2,426,326	
Non Budget Revenue	86,056	
Due from State of NJ - Veterans' and		
Senior Citizens' Deductions	149,466	
Budget Offsets	476,670	
Grants Receivable	75,310	
Reserve for Grants and Aid - Unappropriated	57,065	
Miscellaneous Reserves	9,601	
Petty Cash	1,450	
Receipts Due to General Capital Fund	2,027,961	
Receipts Due to Other Trust Fund	3,290	
Emergency Note Payable	127,400	
Tax Anticipation Note Payable	2,500,000	
Reserve for FEMA	27,258	
		 54,740,330
		55,950,798
Decreased by Disbursements:		
2011 Budget Appropriations	16,865,459	
2010 Appropriation Reserves	385,560	
Local District School Tax	27,663,852	
Municipal Open Space Taxes	98,096	
County Taxes	4,107,458	
Refund of Tax Overpayments	13,529	
Miscellaneous Reserves	9,195	
Payments Due from General Capital Fund	2,112,840	
Petty Cash	1,450	
Totty Cash		 51,257,439
Balance, December 31, 2011		\$ 4,693,359

# BOROUGH OF NEW MILFORD STATEMENT OF CASH - TAX COLLECTOR

Increased by Receipts:				
Revenue Accounts Receivable			\$	115,280
Taxes Receivable				46,354,314
Tax Overpayments				5,035
Prepaid Taxes				262,965
riepaid Taxes				
				46,737,594
Decreased by:				
Payments to Treasurer			\$	46,737,594
<b>-,</b>				
			E	XHIBIT A-6
STATEMENT OF CHANGE FUNDS				
	Bala		1	Balance,
	Decem			cember 31,
Office	20		100	2011
Office	20	<u> 10</u>		<u> </u>
m 0.11 .	\$	300	\$	300
Tax Collector	Ф	25	Φ	25
Borough Clerk				
Municipal Court		200		200
Records Department		25		- 25
Other		25		25
	\$	575	\$	<u>575</u>
			F	XHIBIT A-7
		÷		
STATEMENT OF PETTY CASH FUNDS				
Balance, December 31, 2010			\$	100
Balance, December 31, 2010			-	
Increased by:				
Cash Receipts				1,450
Cash recorpts				
				1 550
				1,550
Decreased by:				
Cash Disbursements				1,450
Cash Distuisements				-, 100
7			¢	100
Balance, December 31, 2011			\$	100

# BOROUGH OF NEW MILFORD STATEMENT OF DUE FROM STATE OF NEW JERSEY SENIOR CITIZENS' AND VETERANS' DEDUCTIONS

Balance, December 31, 2010		\$	5,729
Increased By:			
Senior Citizens, Veterans and Disabled Persons			
Tax Deductions:			
Per Tax Billings \$	150,250	,	
Allowed by Tax Collector	2,000		
		44	152,250
			157,979
Decreased By:			
Received	149,466		
Deductions Disallowed by Tax Collector	250		
			149,716
Balance, December 31, 2011		\$	8,263

# BOROUGH OF NEW MILFORD STATEMENT OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance, December 31,	<u> 2011</u>	6,000	000'6	479,794	488,794												
B Dec		€			S												
	Cancelled	\$ 180	180	208,052	\$ 208,232												
Transferred to Tax	<u>Title Liens</u>	1	5	1,395	1,395												
Senior Citizens' and Veterans' Deductions	Allowed	R	•	152,250 \$	152,250 \$												
ū Č	7			<b>∞</b>  .	<b>∞</b> ∥		_ "										
uI þe	2011	\$ 11,656 505,430	517,086	45,837,228	\$ 46,354,314	erty Tax Levy	\$ 46,925,810										\$ 46,925,810
Collected In	<u>2010</u>	1	ı	247,341	247,341	Analysis of 2011 Property Tax Levy	46,791,975		\$ 27,774,251	98,227			4.109.757				14,943,575
				€	<del>6</del>	alysis	<del>69</del>		<del>6/</del> 3				- I		٠.	<b>~</b> \^	-
Senior Citizens' and Veterans' Deductions	Disallowed	1	1	250	250	An				4 052 560		7,756	17,71		14,153,416	659,013 131,146	
0 -		-		<u>&amp;</u>	<b>&amp;</b> ∥					€4	€		i			1	
2011	Levy		t	46,925,810	46,925,810												
				8	8		seq.)		ract)					S			
Balance, December 31,	2010	11,656 514,610	526,266	3 and the second	526,266		ax 54:4-63.1 et		ool Tax (Abst	bace Tax	ded Taxes	eq.)	c I av	cipal Purpose	•	ax Levy	
, e		<b>↔</b>			<b>69</b>		'ax Yield General Purpose Tax Added Taxes (R.S. 54:4-63.1 et seq.)	'vy	Local District School Tax (Abstract)	Municipal Open Space Tax	County Tax for Added Taxes	(R.S. 54.4-63 et seq.)	ty Open Spar	Local Tax for Municipal Purposes	ract)	Minimum Library Tax Add Additional Tax Levy	
	<u>Year</u>	2009 2010		2011			Tax Yield General I Added T	Tax Levy	Local	Muni	Coun	(R.S	TIN 0.0	Local	(Abstract)	Minim Add A	

# BOROUGH OF NEW MILFORD STATEMENT OF TAX TITLE LIENS

Balance, December 31, 2010	\$	8,958
Increased By: Transferred from Taxes Receivable		1,395
Balance, December 31, 2011	\$	10,353
	EXHI	BIT A-11
STATEMENT OF PREPAID SCHOOL TAXES		
Balance, December 31, 2010	<u>\$</u>	110,399
Decreased By: Realized as Revenue	<u>\$</u>	110,399

# BOROUGH OF NEW MILFORD STATEMENT OF REVENUE ACCOUNTS RECEIVABLE

		ilance, mber 31,		Accrued		Collected in		Balance, ember 31,
	2	<u> 2010</u>	j	<u>in 2011</u>		Treasurer	Collector	<u>2011</u>
Borough Clerk								
Alcoholic Beverage								
Licenses			\$	9,700	\$	9,700		
Licenses - Other				14,552		14,552		
Construction Code Official								
Fees and Permits				157,530		157,530		
Fees and Permits - Other								
Tax Office				10			\$ 10	
Search Companies				308		308		
Gun Permits				94		94		
Photostats				2,751		2,751		
Fingerprints				210		210		
Xeroxing Fees				163		163		
Swim Club Rent				1,000		1,000		
Polling Places				100		100		
Towing Permits				600		600		
Specifications				50		50		
Duplicate Tax Bills				23			23	
Municipal Court								
Fines and Costs	\$	4,529		177,552		167,235		\$ 14,846
Interest and Costs on Taxes				115,247			115,247	
Interest on Investments and Deposits				1,239		1,239		
Fire Safety Act Fees				8,973		8,973		
Recreation Fees				43,055		43,055	•	
Energy Receipts Tax				1,514,076		1,514,076		
Consolidated Municipal Property Tax								
Relief Act				101,002		101,002		
Life Hazard Use Fees				11,323		11,323		
Recycling Revenue				139,987		139,987		
Cell Tower Rent - Gaelic Communications				71,765		71,765		
Cable TV Franchise Fee				180,613	_	180,613		 
					_			
	\$	4,529	\$	2,551,923	\$_	2,426,326	\$ 115,280	\$ 14,846

# B OROUGH OF NEW MILFORD STATEMENT OF EMERGENCY AUTHORIZATIONS

Increased By: Authorized in 2	2011 Budget								\$	127,400
Balance, Decemb	ber 31, 2011								\$	127,400
,	STATEME	NT OF SPECIAL	. EMERGE	NCY AUT	гног	RIZATIO	NS		EXHII	BIT A-14
Date Authorized	Purpose	Net Amou <u>Authori</u>	nt Net	I/5 of Amount thorized	Dece	alance, ember 31, 2010	bу	luced 2011 idget	Dece	lance, mber 31, 2011
9/8/2008	Master Plan	\$ 25,	,000 \$	5,000	<u>\$</u>	15,000	<u>\$</u>	5,000	\$	10,000
					\$	15,000	\$	5,000	\$	10,000
	STATEMENT OI	OVEREXPENI	OITURE OI	7 APPROI	PRIA'	TION RE	SERV	ES	EXH	IBIT A-15
Balance, Decem	ber 31, 2010								\$	69,022
Decreased by: Raised in 2011	Budget									69,022
Balance, Decem	ber 31, 2011								<u>\$</u>	_

# BOROUGH OF NEW MILFORD STATEMENT OF PREPAID TAXES

Balance, December 31, 2010	\$	247,341
Increased by: Collection of 2012 Taxes		262,965
		510,306
Decreased by: Applied to 2011 Taxes Receivable		247,341
Balance, December 31, 2011	\$	262,965
STATEMENT OF RESERVE FOR FEMA	EXH	IBIT A-17
Increased by: Cash Receipts	\$	27,258
Balance, December 31, 2011	\$	27,258

# BOROUGH OF NEW MILFORD STATEMENT OF 2010 APPROPRIATION RESERVES

	Balance, December 31, Modified 2010 Balance					rpended	Balance <u>Lapsed</u>
Salaries and Wages							
General Administration	\$	2,994	\$	2,994			\$ 2,994
Mayor and Council		450		450			450
Municipal Clerk		3,720		3,720			3,720
Collection of Taxes		2,399		2,399			2,399
Assessment of Taxes		224		224			224
Police		17,102		17,032	\$	(19,422)	36,454
Fire		850		850		375	475
Fire Official		1,077		1,077			1,077
Road Repairs and Maintenance		6,226		6,226		1,609	4,617
Recycling		3,253		3,253			3,253
Buildings and Grounds		1		1			1
Board of Health		4,260		4,260			4,260
Recreation Services and Programs		446		516		515	1
Environmental Committee		120		120		70	50
Senior Citizens Program		16,548		16,548		953	15,595
Municipal Court		13,929		13,929			13,929
Public Defender		1,250		1,250			1,250
Construction Code Official		1,312		1,312			1,312
Rent Leveling Board		3		3			3
Shade Tree		300		300			300
Other Expenses							
Municipal Clerk		11,397		13,075		5,787	7,288
Assessment of Taxes		2,746		2,966		227	2,739
Collection of Taxes		499		2,472		1,922	550
Legal Services and Costs		4,853		6,280		2,856	3,424
Engineering Services and Costs		3,836		4,417		1,079	3,338
Planning Board		1,370		1,390		920	470
Zoning Board of Adjustments		7,326		7,446		533	6,913
Liability		4,046		3,421		1,000	2,421
Liability - Bergen Joint Insurance Fund		1		1		(10,887)	10,888
Worker's Compensation - BJIF		1		1			1
Employee Group Insurance		9,824		8,844		106	8,738
Police Department		21,352		41,851		20,899	20,952
Emergency Management		21		271		247	24
Fire		1,017		25,449		25,449	
Holy Name Hospital		3,464		3,464		2,179	1,285
Fire Official		183		1,076		893	183
Office of Emergency Management							-
Road Repairs and Maintenance		8,097		32,476		15,644	16,832
Garbage and Trash Removal		706		78,252		65,385	12,867
Recycling		19,122		133,916		95,245	38,671
Buildings and Grounds		262		3,608		3,582	26
Vehicle Maintenance		4,902		8,296		1,467	6,829
Board of Health		1,209		2,431		1,213	1,218
New Milford Blood Bank		50		50			50
Environmental Committee		281		281		280	1
Animal Control Services		6,396		6,396			6,396
Aid to Mental Health Center		250		250			250
Recreation Services and Programs		15,511		21,701		13,478	8,223
Historical Commission		946		946			946
Shade Tree Committee		7,830		7,830		30	7,800

# BOROUGH OF NEW MILFORD STATEMENT OF 2010 APPROPRIATION RESERVES

	Balance, December 31, <u>2010</u>	Modified Balance	<u>Expended</u>	Balance <u>Lapsed</u>
Other Expenses (Continued)	n 14766	\$ 15,715	\$ 1,166	\$ 14,549
Senior Citizen Program	\$ 14,365 27	13,713	1,414	14
Construction Code Official	677	928	301	627
Rent Leveling Board	17,678	26,543	20,489	6,054
Electricity	· · · · · · · · · · · · · · · · · · ·	24,718	22,826	1,892
Street Lighting	13,319	4,919	2,724	2,195
Telephone	3,805	18,013	15,641	2,372
Water	9.000	26,845	17,930	8,915
Gas and Oil	8,080	20,043	17,930	0,713
Fire Hydrants	17,738	888	605	283
Celebration of Events	223		(205)	2,116
Municipal Court	1,911	1,911	(203)	2,110
Social Security System	15	15 59		59
Unemployment	59	2		2
Maintenance of Free Public Library	2	1		1
Public Employees Retirement System	1	=	(2.005	_
Length of Service Award Program	75,000	75,000	62,885	12,115
Drunk Driving Enforcement Fund	1,660	1,802	1,802	
Clean Communities Program	855	6,010	6,010	
Body Armor Fund	1,257	1,257	1,257	
Title III	3,271	3,271	3,271	
Recycling Tonnage Grant	38,648	38,648	38,648	
	\$ 412,553	\$ 743,294	\$ 430,398	\$ 312,896
	Appropriation Reserves	\$ 412,553		
	Encumbrances Payable	330,741		
		\$ 743,294		
	Cash Disbursemer Transfer to Appro Transfer to Reserv		\$ 385,560 43,639 1,199	
			\$ 430,398	

# BOROUGH OF NEW MILFORD STATEMENT OF GRANTS RECEIVABLE

Balance, December 31, <u>2011</u>	1,715	1,715
Ω	<del>∨</del>	<del>⇔</del>
Cash Receipts	38,643 23,454 6,213	75,310
<b>\times</b>	€	↔
Cancelled	3,773 6,383 82,283 100 5,300 -	\$ 120,352
تا	<del>≶</del>	↔
Transferred Jnappropriated <u>Grants</u>	2,944 20,680	23,626
Tra	€	
Accrued - Ch. 159	6,213	13,213
Ac	₩	S
Accrued - <u>Budget</u>	38,643 25,171 2,944 20,680	\$ 87,438 \$ 13,213
Ac	↔	S
Balance, December 31, <u>2010</u>	3,773 6,383 82,283 100 5,300 22,513	\$ 120,352
B	<del>∽</del>	↔
	Nursing Services - BOE  Nursing Services - BOE  COPS in School  Historic Grant  Bergen County Junior Police  Community Development Block Grant  Recycling Tonnage Grant  Clean Communities  Body Armor  Title III - Senior Citizens  NJ Community Stewardship Incentive	

### BOROUGH OF NEW MILFORD STATEMENT OF MISCELLANEOUS RESERVES

	Balance, December 31, Cash 2010 Receipts			Cash Disbursements	Balance, December 31, 2011	
Marriage License Fees Payable DCA Fees Payable Burial Permit Fees Payable Reserve for Master Plan	\$	550 1,415 1,453 13,894	\$ 2,400 7,201	\$ 2,625 6,570	\$ 325 2,046 1,453 13,894	
	<u>\$</u>	17,312	\$ 9,601	\$ 9,195	\$ 17,718	

**EXHIBIT A-21** 

### STATEMENT OF TAX ANTICIPATION NOTES PAYABLE

	Date of <u>Issue</u>	Date of <u>Maturity</u>	Interest <u>Rate</u>	Increased	-	Balance c. 31, 2011
Tax Anticipation Note	4/8/2011 7/25/2011	2/15/2012 2/15/2012	2.25% \$ 1.25% _	1,000,000 1,500,000	\$	1,000,000 1,500,000
		÷	<u>\$</u>	2,500,000	<u>\$</u>	2,500,000
					EX	HIBIT A-22
STA	ATEMENT OF E	NCUMBRAN	CES PAYAB	LE		
Balance, December 31, 2010					\$	330,741
Increased by: Charges to 2010 Appropriation Rec Charges to 2011 Budget Appropria			\$	1,199 370,303		
Charges to 2011 Dauget Appropria						371,502
						702,243
Decreased by: Transfer to 2010 Appropriation Re	serves					330,741
Balance, December 31, 2011					\$	371,502

\$ 27,774,251

27,774,251

110,399

27,663,852

\$

### BOROUGH OF NEW MILFORS STATEMENT OF TAX OVERPAYMENTS

17,504							
17.504							
18,564							
13,529							
5,035							
3IT A-24							
STATEMENT OF LOCAL DISTRICT SCHOOL TAX							
-							

Increased by:

Decreased by:

Levy - Calendar Year 2011

Cash Disbursements

Prepaid School Taxes Applied

### BOROUGH OF NEW MILFORD STATEMENT OF MUNCIPAL OPEN SPACE TAXES

Increased by: Levy - Calendar Year 2011 Added Taxes				\$	98,096 131			
						\$	98,227	
Decreased by: Cash Disbursements							98,096	
Balance, December 31, 2011						\$	131	
						•		
						EXI	HIBIT A-26	
STA	TEMENT OF	COUNTY TAX	XES PAYA	ABLE				
Balance, December 31, 2010						\$	5,218	
Increased by: 2011 Tax Levy Due County for Added and Omitted County Open Space Tax	Γaxes			\$	4,052,560 7,756 49,441			
							4,109,757	
							4,114,975	
Decreased by:								
Cash Disbursements							4,107,458	
Balance, December 31, 2011						\$	7,517	
						EXI	HIBIT A-27	
STATEMENT OF EMERGENCY NOTES PAYABLE								
	Date of Issue	Date of Maturity	Interest <u>Rate</u>	]	Increased		Salance . 31, 2011	
Emergency Note	12/21/2011	5/21/2012	0.60%	\$	127,400	\$	127,400	

### BOROUGH OF NEW MILFORD STATEMENT OF GRANT UNAPPROPRIATED RESERVES

		Balance, December 31, 2010 Received			<u>R</u>	ealized	Balance, December 31, 2011	
Clean Communities Title III - Senior Citizens DDEF Alcohol Ed & Rehab Recycling Tonnage Grant	\$	2 20,680	\$	20,680 1,740 162 34,483	\$	2 20,680	\$	20,680 1,740 162 34,483
Body Armor	.41	2,944				2,944		_
	<u>\$</u>	23,626	\$	57,065	<u>\$</u>	23,626	\$	57,065

### BOROUGH OF NEW MILFORD STATEMENT OF GRANT APPROPRIATED RESERVES

	Balance, December 31,		Transferred from			alance, ember 31,
	<u>2010</u>		Reserves		_	
Drunk Driving Enforcement Fund	. \$	1,936	\$	1,695	\$	3,631
Clean Communities		10,315		25		10,340
Body Armor Fund		3,831				3,831
Municipal Stormwater Management'		9,022				9,022
Recycling Tonnage Grant		21,054		38,648		59,702
Alcohol Education and Rehabilitation		1,541				1,541
Title III - Senior Citizens				3,271		3,271
	\$	47,699	\$	43,639	<u>\$</u>	91,338

TRUST FUND

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# BOROUGH OF NEW MILFORD STATEMENT OF TRUST CASH - TREASURER Unemployment

Recreation <u>Trust Fund</u>	\$ 3,541		37,399	40,940		39,760	\$ 1,180
Unemployment Compensation Insurance Trust Fund	\$ 10	31,000	9,155	40,165	32,146	32,146	\$ 8,019
Other Trust Fund	\$ 255,121	\$ 9,593,061 555,898	10,148,959	10,404,080	9,396,043 478,094	9,874,137	\$ 529,943
Animal Control Trust Fund	\$ 13,076	\$ 7,134	1,332	21,542	1,322	4,641	\$ 16,901
	Balance, December 31, 2010	Increased by Receipts: Budget Appropriations Miscellaneous Reserves Due to LOSAP Trust Fund License Fees	Due to State of New Jersey Recreation Trust Fees Employee Contributions	Decreased by Disbursements:	Miscellancous Reserves  Due to LOSAP Trust Fund  Due to State of New Jersey	Anima Conton Expenditures Recreation Trust Expenditures	Balance, December 31, 2011

## BOROUGH OF NEW MILFORD STATEMENT OF TRUST CASH - TREASURER

	530		98,549	620		006	179
Open Space Trust Fund	\$ 410,530		.86	509,079			\$ 508,179
Open Trust		453	98,096		000	202	
rt I	111,435	<del>59</del>	t	111,435		110,965	470
Community Development Trust Fund	<del>60</del>				110,965		<b>∞</b>
Frust Fund	112,851		188,062	300,913		247,160	\$ 53,753
Medical Claims Trust Fund	€?	\$ 188,062	•		247,160		<b>69</b>
	Balance, December 31, 2010	Increased by Receipts: Interest on Investments and Deposits Medical Claims Trust Denosits	Municipal Open Space Tax	Decreased by Disbursements:	Payments to General Capital Fund Medical Claims Trust Expenditures	Open Space Frust Expenditures	Balance, December 31, 2011

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES ANIMAL CONTROL TRUST FUND

Balance, December 31, 2010			\$	13,060	
Increased by: License Fees				7,134	
Decreased by: Cash Disbursements Statutory Excess	\$	3,319 1,866		20,194 5,185	
Balance, December 31, 2011			\$	15,009	
STATEMENT OF DUE TO THE STATE OF NEW JERSEY ANIMAL CONTROL TRUST FUND					
Balance, December 31, 2010			\$	16	
Increased by: Cash Receipts				1,332	
				1,348	
Decreased by: Disbursements				1,322	
Balance, December 31, 2011			\$	26	
			EXH	UBIT B-6	
STATEMENT OF DUE TO CURRENT FUND - OTHER TR	UST F	UND			
Balance, December 31, 2010 (Due To)			\$	3,159	
Decreased by: Cash Receipts Deposited in Current Fund				3,290	
Balance, December 31, 2011 (Due From)			\$	131	

### BOROUGH OF NEW MILFORD STATEMENT OF DUE FROM CURRENT FUND - OPEN SPACE TRUST FUND

Balance, December 31, 2010	\$	1
Balance, December 31, 2011	\$	1
	EXHIB	IT B-8
STATEMENT OF OPEN SPACE TAXES RECEIVABLE - OPEN SPACE TRUST	FUND	
Increased by: Added Assessments - Open Space Tax	\$	131
Ralance December 31, 2011	\$	131

### BOROUGH OF NEW MILFORD STATEMENT OF MISCELLANEOUS RESERVES

	Balance, December 31	,	Cash	Balance, December 31,
Account	<u>2010</u>	<u>Increased</u>	<u>Disbursements</u>	<u>2011</u>
Escrow Deposits Tax Title Liens and Premiums Landlord Emergency Repairs Parking Offenses Adjudication Act D.A.R.E Trust Shade Tree Junior Police Academy Building Department Historic Preservation Uniform Fire Code	\$ 74,565 58,125 54,055 18,513 10,27 7,245 6,543 16,156 1,455 1,425	80,573 137 4,086 19,704 500 6,420 16 47	\$ 26,093 15,173 22,659 5,791	\$ 92,299 123,528 54,196 22,599 7,316 7,748 7,171 16,166 1,506 1,529
Police DDEF Public Defender Accrued Payroll Flexible Spending JIF Safety	3,51	)	9,326,327	80 3,519 112,013 2,100 500
	\$ 251,960 Cash Receipt Due from Current Fund	\$ 9,593,061	\$ 9,396,043	\$ 452,270

EXHIBIT B-10

### STATEMENT OF RESERVE FOR EXPENDITURES - RECREATION TRUST FUND

Balance, December 31, 2010	\$	3,541
Increased by: Cash Receipts		37,399
		40,940
Decreased by: Payments		39,760
Balance, December 31, 2011	<u>\$</u>	1,180

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR EXPENDITURES - MEDICAL CLAIMS TRUST FUND

Balance, December 31, 2010	\$ 112,851
Increased by: Cash Receipts	188,062
	300,913
Decreased by: Cash Disbursements	247,160
Balance, December 31, 2011	\$ 53,753
	EXHIBIT B-12
STATEMENT OF RESERVE FOR EXPENDITURES - COMMUNITY DE	VELOPMENT BLOCK GRANT TRUST FUND
Balance, December 31, 2010	. \$ 1
Balance, December 31, 2011	<u>\$ 1</u>
	EXHIBIT B-13
STATEMENT OF AMOUNT DUE TO COUN COMMUNITY DEVELOPMENT BLOCK GRA	
Balance, December 31, 2010	<u>\$ 7</u>
Balance, December 31, 2011	<u>\$</u>

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR UNEMPLOYMENT COMPENSATION INSURANCE

Balance, December 31, 2010		\$	10
Increased by: Borough Contributions Employee Contributions	\$ 31,000 9,155		
Employee Contitudations			40,155
~			40,165
Decreased by: Due to State of New Jersey			36,125
Balance, December 31, 2011		\$	4,040
		EXH	IBIT B-15
	STATEMENT OF DUE TO THE STATE OF NEW JERSEY UNEMPLOYMENT COMPENSATION INSURANCE FUND		
Balance, December 31, 2010		\$	-
Increased by: Claims			36,125
			36,125
Decreased By: Payments			32,146
Balance, December 31, 2011		<u>\$</u>	3,979
		EXH	IBIT B-16
S	TATEMENT OF AMOUNT DUE TO GENERAL CAPITAL FUND COMMUNITY DEVELOPMENT BLOCK GRANT TRUST FUND		
Balance, December 31, 2010		\$	111,427
Decreased By: Cash Disbursements		_	110,965
Balance, December 31, 2011		\$	462

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR EXPENDITURES - OPEN SPACE TRUST FUND

Balance, December 31, 2010			\$	98,350
Increased by: Cash Receipts - Open Space Tax Cash Receipts - Interest Amount Due from Current Fund - Added Taxes Open Space	\$	98,096 453 131		
				98,680
Decreased by:				197,030
Cash Disbursements				900
Balance, December 31, 2011			\$	196,130
		E	XHI	BIT B-18
STATEMENT OF AMOUNT DUE TO GENERAL CAPITAL F OPEN SPACE TRUST FUND	UND			
Balance, December 31, 2010			<u>\$</u>	312,181
Balance, December 31, 2011			<u>\$</u>	312,181
		1	EXH	IBIT B-19
STATEMENT OF AMOUNT DUE TO CURRENT FUND ANIMAL CONTROL TRUST FUND				,
Increased by: Statutory Excess			\$	1,866
Balance, December 31, 2011			\$	1,866
Balanco, poconiosi 51, 2011				
		:	EXH	IBIT B-20
STATEMENT OF DUE TO LOSAP TRUST FUND OTHER TRUST FUND				
Increased by: Cash Receipts			\$	555,898
Decreased by: Cash Disbursements				478,094
Balance, December 31, 2011			\$	77,804

GENERAL CAPITAL FUND

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### BOROUGH OF NEW MILFORD STATEMENT OF GENERAL CAPITAL CASH

Balance, December 31, 2010		\$ 633,158
Increased by Receipts:		
Interest on Investments and Deposits	\$ 4	
Payments from Community Development Trust Fund	110,965	
Grants and Contributions Receivable	222,586	
EIT Loans Receivable	349,466	
Bond Anticipation Notes	927,000	
Budget Appropriation - Capital Improvement Fund	46,500	
		 1,656,521
		2,289,679
Decreased by Disbursements:		
Improvement Authorizations	1,818,239	
Payments to Current Fund	34,879	
Payments to Current Fund - Interest	4	
		 1,853,122
Balance, December 31, 2011		\$ 436,557

### BOROUGH OF NEW MILFORD ANALYSIS OF GENERAL CAPITAL CASH

		Balance, December 31, <u>2011</u>
Fund Balance Contracts Payable Due to Current Fund Due from Open Spac Due from Community EIT Loans Receivable Grants and Contribut Capital Improvement Reserve for Payment Reserve for Legislativ Excess Proceeds - Or Excess Proceeds - Or	y Development Trust Fund e ions Receivable Fund of Debt ye Grant d. 09-04	\$ 29,511 487,332 102,656 (312,181) (462) (841,784) (173,500) 10,700 8,749 30,000 33,972 222,586
Improvement Author	izations:	
Ordinance Number	Improvement Description	
89-11/91-24 94-05/96-11 00-05/04-19 01-04/13 03-03 03-12 04-02 04-10 05-11 05-14/07-16 05-23 06-11 07-03 08-07 08-08 09-05 09-07 09-13 10-05 10-06 10-07	Resurfacing of Reichelt Road Various Improvements Sanitary Sewer Rehabilitation Recreation Area Improvements Gateway to Historic New Bridge Landing Various Improvements Improvements to River Road, Section 3 Various Improvements Hardcastle Pond Redevelopment Various Public Improvements Acquisition of Property Improvements to River Road, Section 5 Various Public Improvements Improvements to the Boulevard, Section 4 Various Improvements Various Public Improvements Sanitary Sewer Rehabilitation Various Public Improvements	(727) (860) (9,500) (4,725) (16,772) (475) (7,680) (218,000) (4,872) (24,185) (15,482) (12,776) 4,986 14,194 2,386 21,980 1 173,989 3,876 93,293
10-13 10-14 11-8 11-9	various Public Improvements, Acquisition of additional or replacement equipment and new communication and signal systems Various Public Improvements Sanitary Sewer Pipe Lining & Replacement River Road Streetscape Improvement Project, Phase IV Various Public Improvements	109,006 15 483,923 162,997 84,386

### BOROUGH OF NEW MILFORD STATEMENT OF DUE TO CURRENT FUND

Balance, December 31, 2010		·	\$	<del>"-</del>
Increased by: Payment of Bond Anticipation Notes Surplus Anticipated as Current Fund Revenue Interest on Investments and Deposits	\$	2,112,840 52,656 4		2,165,500
				2,165,500
Decreased by: Premium on Notes Bond Anticipation Note Proceeds Cash Disbursed to Current Fund Cash Disbursed to Current Fund - Interest		386 2,027,575 34,879 4		2,062,844
Balance, December 31, 2011			\$	102,656
			]	EXHIBIT C-5
STATEMENT OF DEFERRED CHARGES TO FUTURE TAXA	TIO	N - FUND	ED	
Balance, December 31, 2010			\$	7,156,039
Decreased by: Bonds Paid By Budget Appropriations Loans Paid By Budget Appropriations Capital Leases Paid By Budget Appropriations	\$	660,000 20,890 9,788		690,678
Balance, December 31, 2011			\$	6,465,361

Analysis of Balance, December 31, 2011

### BOROUGH OF NEW MILFORD STATEMENT OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Ord. <u>No.</u>	Improvement Description	Balance, December 31, <u>2010</u>	2011 Authori- zations	Authorizations Cancelled	Reserve Payment of <u>Debt</u>	Grant <u>Receipts</u>	Balance, December 31, <u>2011</u>	Bond Anticipation <u>Notes</u>	Excess Proceeds	Expenditures	Unexpended Improvement Authori- zations
89-11/91-24	Resurfacing of Reichelt Road	\$ 727					\$ 727			\$ 727	
94-05/96-11	Various Improvements	860					860			860	
00-05/04-19	Sanitary Sewer Rehabilitation	6,500					9,500			9,500	
01-04/13	Recreation Area Improvements	4,725					4,725			4,725	
03-03	Gateway to Historic New Bridge Landing Project	16,772					16,772			16,772	
03-12	Various Improvements	475					475			475	
04-02	Improvements to River Road, Section 3	39,358		\$ 31,678			7,680			7,680	
05-09	Madison Ave School Improvements	44 636		44 636			218,000			218,000	
05-11	Hardcastle Pond Redevelopment	4.872		2004			4 877			4 877	
05-14/07-16	Various Public Improvements	24,303					24.303			24 185	×1
05-15	River Road Streetscape Improvements	8,669		8,669							
05-23	Acquisition of Property	15,482					15,482			15.482	
05-27	Various Public Improvements	2,198		2,198						•	
06-11	Improvements to River Road, Section 5	56,781		44,005			12,776			12,776	
98-08	Various Improvements	435					435			•	435
09-04	Improvements to the Boulevard, Section 5	77,000		33,972				\$ 77,000 \$	(33,972)		
9-02	Various Public Improvements	292,300					292,300	292,300	•		
09-04	Sanitary Sewer Rehabilitation	28,500					28,500	28,500			
09-13	Various Public Improvements	504,700					504,700	480,040			24,660
10-05	Various Public Improvements	450,000			<del>\$</del>	222,586	227,414	450,000	(222,586)		•
90-01	Various Public Improvements	190,000		59	110.965		79.035	79.035			
10-07	Various Public Improvements, Acquisition of										
	additional or replacement equipment and new										
	communication and signal systems	595,000					595,000	595,000			
10-13	Various Public Improvements	25,700					25,700	25,700			
10-14	Sanitary Sewer Pipe Lining & Replacement	234,090					234,090				234,090
11-08	River Road Streetscape Improvement Project, Phase IV	<del>\$9</del>	200,000				200,000	200,000			
11-09	Various Public Improvements	1	727,000	1	ا د	1	727,000	727,000	•	1	•

908,847		649,544 259,303
<del>69</del>	\$ 21,980 173,989 3,876 93,293 109,006 162,997 162,997	5-5-
Improvement Authorizations- Unfunded Less: Unexpended proceeds of BAN's	Ord. 09-05 Ord. 09-07 Ord. 10-05 Ord. 10-07 Ord. 10-13 Ord. 11-08 Ord. 11-08	

259,303

\$ (256,558) \$ 316,054

222,586 \$ 3,273,374 \$ 2,954,575

60

110,965

165,158 \$

\$

927,000

\$ 2,845,083 \$

	EXF	HIBIT C-7		
BOROUGH OF NEW MILFORD STATEMENT OF CAPITAL IMPROVEMENT FUND				
Balance, December 31, 2010	\$	1,200		
Increased by: 2011 Budget Appropriation		46,500		
		47,700		
Decreased by: Appropriated to Finance Improvement Authorizations		37,000		
Balance, December 31, 2011	\$	10,700		
	EXF	HIBIT C-8		
STATEMENT OF CONTRACTS PAYABLE				
Increased by: Contracts Awarded	\$	487,332		

Balance, December 31, 2011

487,332

### BOROUGH OF NEW MILFORD STATEMENT OF IMPROVEMENT AUTHORIZATIONS

ઇ	11, 2011	Unfunded				\$ 118										435		21,980	-	198,649	3,876	93,293			109,006	15	234,090	162,997	84,387
Balance,	December 31, 2011	<u>Funded</u>				•							4,986		14,194	2,386											483,923		1
		Expended											<del>59</del>			91,769	161	25,246		39,433	239,881	301,903			224,819		665,743	37,003	679,613
	Authorizations	Cancelled	31,678	7,192	97,634		20,141	12,317	16,086	61,959	44,005	-		3,004		S	33,972												
	2011 A	Authorizations	<del>41</del>																									200,000	764,000
	910	Infunded Au	31,678		44,636	118	8,669	2,198			44,005					435	34,133	47,226	-	238,082	243,757	190,000			333,825	15	234,090	69	
Balance,	December 31, 2010	Funded Un	69	7,192	52,998		11,472	10,119	16,086	61,959		-	4,986	3,004	14,194	94,155						205,196					1,149,666		•
		Amount	320,000	245,000 \$	129,000		173,000	108,000	49,800	161,710	173,000	717,000	330,000	850,000	205,000	580,000	200,000	477,000	135,000	530,000	450,000	597,000			625,000	27,000	1,425,340	200,000	764,000
	Ordinance	Am	s																										
		Date	2/23/2004	2/23/2004	3/28/2005		8/22/05	11/28/2008	5/22/06	8/28/2006	8/28/2006	8/28/2006	3/26/2007	10/22/2007	6/23/2008	7/28/2008	4/27/2009	4/27/2009	5/27/2009	8/24/2009	2/22/2010	2/22/2010			4/26/2010	7/26/2010	8/23/2010	4/25/2011	4/25/2011
		Improvement Description	Improvements to River Road, Section 3	School Safety Improvements to Madison Avenue	Madison Ave School Improvements		River Road Streetscape Improvements	Various Public Improvements	Engineering/Design - Hirchfield Brook	Improvements to Warren Street Park	Improvements to River Road, Section 5	Various Public Improvements	Various Public Improvements	Various Public Improvements	Improvements to the Boulevard, Section 4	Various Improvements	Improvements to the Boulevard, Section 5	Various Public Improvements	Sanitary Sewer Rehabilitation	Various Public Improvements	Various Public Improvements	Various Public Improvements	Various Public Improvements, Acquisition of	additional or replacement equipment and new	communication and signal systems	Various Public Improvements	Sanitary Sewer Pipe Lining & Replacement	River Road Streetscape Improvement Project, Phase IV	Various Public Improvements
	Ord.	No.	04-02	04-03	02-09	05-14/07-16	05-15	05-27	06-07	06-10	06-11	06-12	07-03	07-11	08-07	80-80	09-04	09-02	09-04	09-13	10-05	10-06	10-01			10-13	10-14	11-8	6-11

Disbursed \$ 1,818,239 Contracts Payable 487,332 927,000 \$ 165,158 - 162,831 37,000 964,000 \$ 327,989 Deferred Charges - Unfunded \$ Fund Balance Capital Improvement Fund

\$ 2,305,571

908,847

964,000 \$ 327,989 \$ 2,305,571 \$ 505,489 \$

\$ 1,631,028 \$ 1,452,868 \$

### BOROUGH OF NEW MILFORD STATEMENT OF SERIAL BONDS

	ınce,	ber 31,	=1	1,685,000			3,610,000										•
í	Balt	Decem	2011	375,000 1.			285,000 3										
			Decreased	↔													
	Balance,	December 31,	2010	2,060,000			3,895,000										t
				%			%										ł
		Interest	Rate	3.50	3.50	3.50	2.00	2.00	2.25	2.75	3.00	3.00	3.25	3.25	3.50	3.50	
Maturities of Bonds	Outstanding	r 31, 2011	Amount	\$ 400,000 415,000	425,000	445,000	300,000	305,000	320,000	345,000	235,000	370,000	395,000	420,000	445,000	475,000	
Maturitie	Outst	Decembe	<u>Date</u>	2/1/2012 2/1/2013	2/1/2014	2/1/2015	5/1/2012	5/1/2013	5/1/2014	5/1/2015	5/1/2016	5/1/2017	5/1/2018	5/1/2019	5/1/2020	5/1/2021	
		Original	Issue	3,085,000			4,160,000										
		Date of	Issue	6/15/2005 \$			5/1/2009										
				General Bonds of 2005			General Improvement Bonds of 2009										

000,099 Paid by Current Fund Budget \$

5,295,000

\$ 000,099

\$ 5,955,000 \$

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR LEGISLATIVE GRANT

Balance, December 31, 2010	\$ 30,000
Balance December 31, 2011	\$ 30,000

BOROUGH OF NEW MILFORD STATEMENT OF GRANTS AND CONTRIBUTIONS RECEIVABLE

		<u>Total</u>	New Recr Com	New Milford Recreation Commission	Con Deve Bloc	Community Development Block Grant	Berge Ope <u>Tru</u>	Bergen County Open Space <u>Trust Fund</u>	Depai C Transp	Department of <u>Transportation</u>	Flood Mitigation <u>Planning Grant</u>	ant
Balance, December 31, 2010	<del>⊗</del>	672,628	<del>69</del>	40,000	<del>69</del>	83,176	<del>\$</del>	173,500	<del>5</del>	372,206	3,	3,746
Increased by: Grant Award		173,127		1		1		T The state of the		173,127	ar en	
		845,755		40,000		83,176		173,500		545,333	,	3,746
Decreased by: Cancelled Cash Receipts		133,681		40,000		67,729		ſ		22,206	3,	3,746
		356,267		40,000		67,729		3		244,792	3,	3,746
Balance, December 31, 2011	<del>∞</del>	489,488	8	1	<b>↔</b>	15,447	€	173,500	<del>\$</del>	300,541	8	ı
Analysis of Balance Ord. 10-06 (Handicapped Ramps) Ord. 10-06 (Hardcastle Pond) Ord. 10-06 (Warren Street Park)	<del>↔</del>	15,447 80,000 93,500			<b>↔</b>	15,447	€	80,000 93,500	÷	72 127		
Ord. 10-05		127,414		ı		•		j	<del>-</del>	173,127		1
	<del>69</del>	489,488	↔	1	€	15,447	€9	173,500	8	300,541	<del>\$</del>	•

### BOROUGH OF NEW MILFORD STATEMENT OF RESERVE FOR PAYMENT OF DEBT

Balance, December 31, 2010	\$	119,714
Decreased by:  Deferred Charges to Future Taxation - Unfunded		110,965
Balance, December 31, 2011	\$	8,749
Analysis of Balance		
Department of Transportation - Ord. 08-07 Department of Transportation - Ord. 09-04	\$	8,452 297
	\$	8,749
	EX	HIBIT C-14
STATEMENT OF RESERVE FOR GRANTS RECEIVABLE		
Balance, December 31, 2010	\$	365,447
Increased by: Grants Awarded		173,127
Decreased by:		538,574
Grant Receipts	<del></del>	222,586
Balance, December 31, 2011	\$	315,988
Analysis of Balance		
Department of Transportation - Ord. 10-05 Department of Transportation - Ord. 11-08 Community Development Block Grant - Ord. 10-6	<b>\$</b>	127,414 173,127 15,447
	\$	315,988

	BOROUGH OF NEW MILFORD	EXHIBIT C-15
	STATEMENT OF EIT LOANS PAYABLE	
Balance, December 31, 2010		\$ 1,191,250
Decreased by: Paid by Budget Appropriation		20,890
Balance, December 31, 2011		\$ 1,170,360
Analysis of Balance		
Fund Loan Trust Loan		\$ 595,360 575,000
		\$ 1,170,360
		EXHIBIT C-16
	STATEMENT OF EIT LOANS RECEIVABLE	
Balance, December 31, 2010		\$ 1,191,250
Decreased by: Cash Receipts		349,466
Balance, December 31, 2011		\$ 841,784
Analysis of Balance		
Fund Loan Trust Loan		\$ 441,517 400,267
		\$ 841,784
	STATEMENT OF CAPITAL LEASES PAYABLE	EXHIBIT C-17
Balance, December 31, 2010		\$ 9,788
Decreased by: Paid by Budget Appropriation		9,788
Balance, December 31, 2011		<u> </u>

### BOROUGH OF NEW MILFORD STATEMENT OF BOND ANTICIPATION NOTES

Ordinance #	Improvement Description	Date of I <u>ssue</u>	Date of <u>Maturity</u>	Interest <u>Rate</u>	Balance December 31, 2010	<u>Increased</u>	Decreased	Balance December 31, 2011
	Improvements to Boulevard, Sec. 5	7/23/2010 4/19/2011	4/19/2011 4/19/2012	1.27%	\$ 77,000	\$ 77,000	\$ 77,000	\$ 77,000
	Various Public Improvements	7/23/2010 4/19/2011	4/19/2011 4/19/2012	1.27%	292,300	292,300	292,300	292,300
	Sanitary Sewer Rehabilitation	7/23/2010 4/19/2011	4/19/2011 4/19/2012	1.27%	28,500	28,500	28,500	28,500
	Various Public Improvements/ Additional Machinery and Equip.	4/19/2010 4/19/2011	4/19/2011 4/19/2012	1.00%	480,040	480,040	480,040	-480,040
	Various Public Improvements	4/19/2010 4/19/2011	4/19/2011 4/19/2012	1.00%	450,000	450,000	450,000	450,000
	Various Public Improvements	4/19/2010 4/19/2011	4/19/2011 4/19/2012	1.00%	190,000	79,035	190,000	79,035
	Various Public Improvements, Acquisition of additional or replacement equipment and new communication and signal systems	7/23/2010 4/19/2011	4/19/2011	1.27%	595,000	595,000	595,000	295,000
	Various Public Improvements	4/19/2011	4/19/2012	1.75%		25,700		25,700
	River Road Streetscape Improvement Project, Phase IV	9/19/2011	4/19/2012	0.88%		200,000		200,000
	Various Public Improvements	9/19/2011	4/19/2012	0.88%	ı	727,000	ı	727,000

\$ 2,112,840 \$ 2,954,575 \$ 2,112,840 \$ 2,954,575

Cash Received \$ 927,000

Due to Current Fund \$ 2,027,575 \$ 2,112,840

\$ 2,954,575 \$ 2,112,840

# BOROUGH OF NEW MILFORD STATEMENT OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

	31,		727	860	9,500	725	772	475	7,680	000		4,872	303		15,482		9//	435	999	1	060	,	.
	Balance, December 3 2011		€?	~	6,6	4,	16,772	7	7,6	218,000		4,	24,303		15,		12,776	•	24,660		234,090		
Decreased by	Cancelled								\$ 31,678		44,636			8,669		2,198	44,005						1
Decre	Notes <u>Issued</u>																			\$ 25,700		200,000	727,000
Increased by	2011 Authorizations																					200,000	727,000
	Balance, December 31, <u>2010</u>		\$ 727	98	9,500	4,725	16,772	475	39,358	218,000	44,636	4,872	24,303	8,669	15,482	2,198	56,781	435	24,660	25,700	234,090	€?	1
	Improvement Description	General Improvements	Resurfacing of Reichelt Road	Various Improvements		Recreation Area Improvements	Gateway to Historic New Bridge Landing Project	Various Improvements	Improvements to River Road, Section 3	Various Improvements	Madison Ave School Improvements	Hardcastle Pond Redevelopment	Various Public Improvements	River Road Streetscape Improvements	Acquisition of Property	Various Public Improvements	Improvements to River Road, Section 5	Various Improvements	Various Public Improvements	Various Public Improvements	Sanitary Sewer Pipe Lining & Replacement	River Road Streetscape Improvement Project, Phase IV	Various Public Improvements
	Ord. <u>No.</u>		89-11/91-24	94-05/96-11	00-05/04-19	01-04/13	03-03	03-12	04-02	04-10	05-09	05-11	05-14/07-16	05-15	05-23	05-27	06-11	80-80	09-13	10-13	10-14	11-08	11-09

\$ 575,357

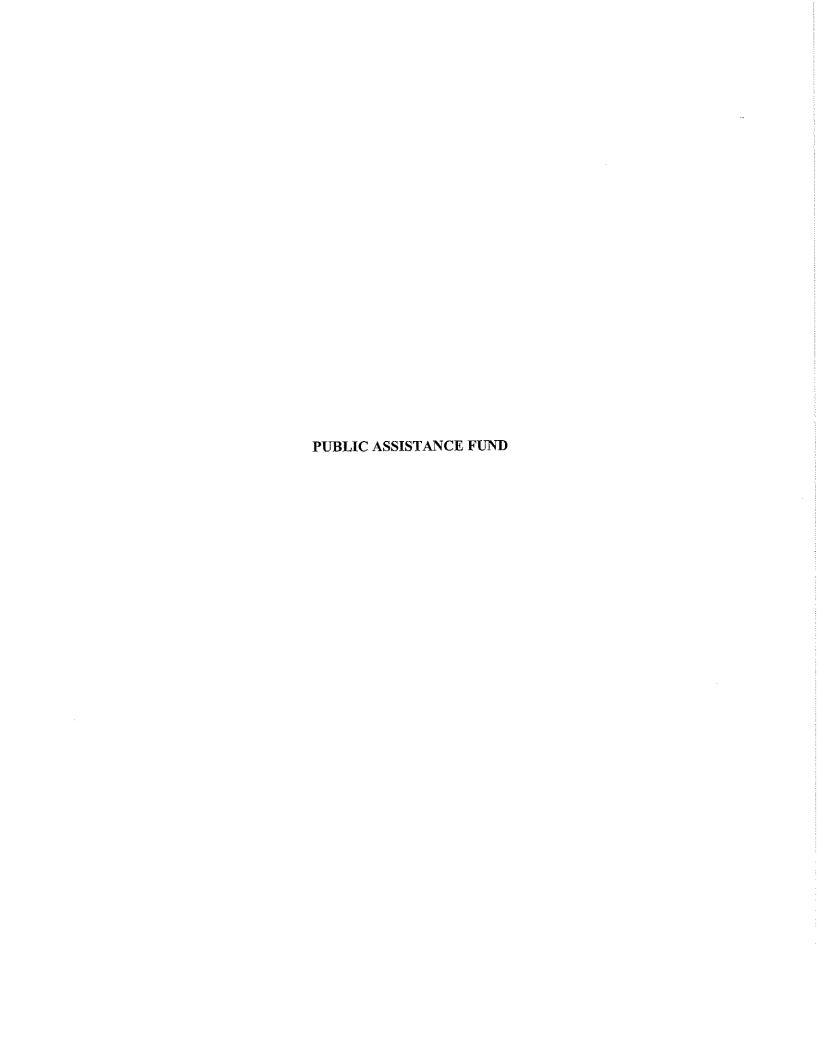
\$ 131,186

\$ 952,700

927,000

\$ 732,243 \$

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### BOROUGH OF NEW MILFORD STATEMENT OF PUBLIC ASSISTANCE CASH

	<u>P</u> 2	<u> ATF #1</u>		<u>Total</u>
Balance, December 31, 2010	\$	10,920	\$	10,920
Increased by Receipts: Donations Interest		2,189 33		2,189
		13,142		13,142
Decreased by Disbursements: Non-Reimbursable Public Assistance Payments	<del></del>	1,998		1,998
Balance, December 31, 2011	<u>\$</u>	11,144	<u>\$</u>	11,144
			EX	XHIBIT D-2
STATEMENT OF RESERVE FOR PUBLIC ASSISTANCE	E FU	J <b>ND</b>		
	<u>P</u> .	ATF #1		<u>Total</u>
Balance, December 31, 2010	\$	10,920	\$	10,920

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# BOROUGH OF NEW MILFORD

PART II

GOVERNMENT AUDITING STANDARDS

		<del>.</del>

# LERCH, VINCI & HIGGINS, LLP

CERTIFIED PUBLIC ACCOUNTANTS
REGISTERED MUNICIPAL ACCOUNTANTS

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EDWARD N. KERE, CPA

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the Borough Council Borough of New Milford New Milford, New Jersey

We have audited the financial statements – regulatory basis of the Borough of New Milford as of and for the year ended December 31, 2011, and have issued our report thereon dated May 23, 2012 which indicated that the financial statements were not prepared in accordance with accounting principles generally accepted in the United States of America but rather prepared using the regulatory basis of accounting prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1. In addition, our report on the financial statements – regulatory basis was qualified because of the presentation of the unaudited LOSAP Fund financial statements. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### Internal Control Over Financial Reporting

Management of the Borough of New Milford is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Borough of New Milford's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed in the accompanying schedule of findings and responses we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A <u>deficiency in internal control</u> exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A <u>material weakness</u> is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2011-1 through 2011-3 to be material weaknesses.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough of New Milford's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and which are described in the accompanying schedule of findings and responses as items 2011-1 through 2011-3.

We also noted certain matters that we reported to management of the Borough of New Milford in Part III of this report of audit entitled "Letter of Comments and Recommendations".

The Borough of New Milford's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the Borough's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of management, the governing body, others within the Borough, New Jersey Department of Community Affairs and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Registered Municipal Accountants

Gary W. Higgins

Registered Municipal Accountant

RMA Number CR00405

Fair Lawn, New Jersey May 23, 2012

BOROUGH OF NEW MILFORD SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2011

Balance, December 31, 2011			15,447	127,414 173,127	441,517	757,505
Expenditure <u>s</u>	\$ 11,016 23,011 28,022	7,000	<b>↔</b>	222,586	174,733	\$ 466,368 \$
Revenue <u>Realized</u>	\$ 11,016 23,011 28,022	7,000		350,000 173,127	r	\$ 592,176
Balance, December 31, 2010			\$ 15,447		616,250	\$ 631,697
2011 Grant Receipts	\$ 11,016 23,011 28,022			222,586	174,733	
Grant Award Amount	\$ 11,016 23,011	7,000		350,000 173,127	616,250	
CFDA Number	97.036 97.036 97.036	10.688		20.205 20.205		
Grant Year	2011 2011 2011			2010	2010	
	FEMA Disaster Public Assistance Grants - 2010 Floods Disaster Public Assistance Grants - Severe Weather Disaster Public Assistance Grants - Hurricane Irene	State Forestry Services Wildlife Fire Management - NJ Community Stewardship Incentive	Community Development Block Grant Construction of Handicapped Ramps (Ord. 10-06)	Department of Transportation Highway Planning and Construction (Ord. 10-05) Highway Planning and Construction (Ord. 11-08)	U.S. Department of Environmental Protection Public Wastewater Facilities	

Note: This schedule was not subject to an audit in accordance with OMB-133.

BOROUGH OF NEW MILFORD SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED DECEMBER 31, 2011

Memo	2011 Balance, Balance, Ci Grant Grant December 31, Revenue December 31, Year Receipts 2010 Realized Expenditures 2011 Ex	10-443-031020-22 2010 \$ 1,802 \$ 107 \$ 1,695 \$ 2,300 Prior 1,936 1,936	Prior 1,541	900-765-178900 2011 \$ 23,454 \$ 25,171 20,625 4,546 20,625 20,625 20,025 20,025	50-752-050550-30     2011     38,643     38,643     38,643       2010     38,648     38,648       Prior     21,054     21,054	Prior 9,022 9,022	2011 6,213 9,157 8,794 363 8,794 2010 1,257 1,257 - 1,257 Prior 3,831 3,831	2011       20,680       20,680       -       20,680         2010       3,271       17,409	2010 174,733 575,000 174,733 400,267 174,733	\$ 673,687 \$ 93,651 \$ 232,181 \$ 535,157 \$ 270,716
DED DECEMBER 315		€9		23,454			6,213			
	Grant <u>Year</u>	2010 Prior	Prior	2011 2010 Prior	2011 2010 Prior	Prior	2011 2010 Prior	2011 2010	2010	
	Account Numbers	1110-443-031020-22	4250-760-05000-63-260	4900-765-178900	4830-752-050550-30					
	State Grant Program	Drunk Driving Enforcement Fund	Alcohol Education and Rehabilitation Program	Clean Communities Act	Recycling Tonnage Grant	Municipal Stormwater Management	Body Armor Grant	Title III - Senior Citizens	Department of Environmental Protection - Public Wastewater Facilities	

Note: This schedule was not subject to an audit in accordance with N.J. OMB 04-04.

NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

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# BOROUGH OF NEW MILFORD NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED DECEMBER 31, 2011

#### NOTE 1 GENERAL

The accompanying schedules present the activity of all federal awards and state financial assistance programs of the Borough of New Milford. The Borough is defined in Note 1(A) to the Borough's financial statements. All federal financial assistance received directly from federal agencies, as well as federal awards and state financial assistance passed through other government agencies is included on the schedule of expenditures of federal awards and state financial assistance.

#### NOTE 2 BASIS OF ACCOUNTING

The accompanying schedules are presented using the regulatory basis of accounting as prescribed or permitted for municipalities by the Division of Local Government Services, Department of Community Affairs, State of New Jersey which differ in certain respects from accounting principles generally accepted in the United States of America (GAAP) applicable to local government units. This basis of accounting is described in Note 1(B) to the Borough's financial statements.

#### NOTE 3 RELATIONSHIP TO FINANCIAL STATEMENTS

Amounts reported in the accompanying schedules agree with amounts reported in the Borough's financial statements. Financial assistance revenues are reported in the Borough's financial statements on a basis of accounting described above as follows:

	<u>Federal</u>		<u>State</u>		Total
Current Fund General Capital Fund	\$ 69,049 523,127	<b>\$</b>	93,651	\$	162,700 523,127
Total Financial Awards	\$ 592,176	\$	93,651	\$	685,827

### NOTE 4 RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Amounts reported in the accompanying schedules may not necessarily agree with the amounts reported in the related federal and state financial reports due to timing differences between the Borough's fiscal year and grant program year.

# BOROUGH OF NEW MILFORD NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED DECEMBER 31, 2011

#### NOTE 5 STATE LOANS OUTSTANDING

The Borough's state loans outstanding at December 31, 2011, which are not required to be reported on the schedule of expenditures of state financial assistance, are as follows:

# Loan Program

New Jersey Environmental Infrastructure Trust

 Fund Loan
 \$ 595,360

 Trust Loan
 575,000

<u>\$1,170,360</u>

# BOROUGH OF NEW MILFORD SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2011

Part I – Summary of Auditor's Results

# Financial Statements

Type of auditors' report issued on financial statements	Qualified - Presentation of Unaudited LOSAP Fund
Internal control over financial reporting:	
1) Material weakness(es) identified	X yesno
2) Significant deficiency(ies) that are not considered to be material weakness(es)?	yes Xno
Noncompliance material to the financial statements noted?	xno
ederal Awards Section	

# <u>Fe</u>

NOT APPLICABLE

# **State Awards Section**

NOT APPLICABLE

# BOROUGH OF NEW MILFORD SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED DECEMBER 31, 2011

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with Chapter 5.18-5.20 of Government Auditing Standards

#### **Finding 2011-1:**

Certain accounts in the general ledgers for the year ended December 31, 2011 were not in agreement with the Treasurer's monthly reports, supporting reconciliations, subsidiary records and/or journals as a result of certain required journal entries not being prepared and recorded.

#### Criteria or specific requirement:

N.J.A.C. 5:30-5.7 General Ledger Accounting Systems.

#### Condition:

See Finding 2011-1.

#### Context:

The general ledgers were not reconciled to the subsidiary records of the Borough resulting in various general ledger accounts being materially misstated at December 31, 2011.

#### Effect:

Financial statements presented for audit contained material misstatements, however, numerous audit adjustments were applied to the financial statements in order to properly state account balances.

#### Recommendation:

Internal controls over financial reporting be reviewed and enhanced to ensure general ledgers reflect all required journal entries.

#### Management's Response:

Management has hired a new Certified Municipal Finance Officer who has and will on an ongoing basis verify that all supporting records are in agreement to the general ledgers.

# BOROUGH OF NEW MILFORD SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED DECEMBER 31, 2011

### **Finding 2011-2:**

Our audit of the General Capital and Trust Funds revealed that a general ledger accounting system has not been implemented and maintained for each of the respective funds.

### Criteria or specific requirement:

New Jersey Administrative Code 5:30-5.7 "General Ledger Accounting Systems".

#### Condition:

General ledgers are not maintained for the General Capital and various Trust Funds.

# **Context:**

Cash receipt and cash disbursement journals were maintained; however, transactions were not recorded in general ledgers and reconciled to respective statements and reports.

#### **Effect:**

The accuracy of the Borough's fund financial statements could be compromised due to transactions which are not recorded in a general ledger accounting system and reconciled to subsidiary reports and supporting documentation.

#### Cause:

The financial activity of certain funds was not recorded and maintained in a self-balancing double entry accounting system.

#### Recommendation:

The Borough implement and maintain a general ledger accounting system for the General Capital Fund and each of the Trust Funds.

#### Management's Response:

Management has hired a new Certified Municipal Finance Officer who implemented the use of general ledgers for the General Capital and Trust Funds beginning January 1, 2012.

# BOROUGH OF NEW MILFORD SCHEDULE OF FINDINGS AND RESPONSES (Continued) FOR THE YEAR ENDED DECEMBER 31, 2011

#### **Finding 2011-3:**

Our audit revealed that certain General Capital Fund contracts were not properly encumbered at December 31, 2011.

Additionally, the audit indicated that certain goods and/or services were ordered prior to the issuance of an approved purchase order.

#### Criteria or specific requirement:

N.J.A.C. 5:30-5.2, "Encumbrance Systems".

#### **Condition:**

Certain outstanding liabilities were not properly encumbered at December 31, 2011.

Certain goods are ordered or services were rendered prior to a purchase order being approved and issued to a respective vendor.

#### Context:

General Capital Fund contracts totaling \$219,161 were unrecorded at December 31, 2011.

Numerous purchase orders audited, revealed that purchase orders were dated after the date on the respective vendor invoices.

#### Effect:

Improvement authorization balances in the General Capital Fund may not be available for contracts awarded which are not properly encumbered.

Appropriation balances in the Current Fund may not be available for the purchase of goods and/or services which are not properly encumbered.

#### Cause:

Approved purchase orders are not encumbered when contracts are awarded in the General Capital Fund or prior to the acquisition of goods and/or services in the Current Fund.

#### Recommendation:

Internal controls over encumbrances be reviewed and enhanced to ensure approved purchase orders are issued prior to the awarding of Borough contracts and the ordering of goods and/or services.

#### Management's Response:

Management will review internal controls relating to the purchasing/cash disbursements accounting cycle.

# BOROUGH OF NEW MILFORD SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2011

This section identifies the status of prior-year findings related to the financial statements are required to be reported in accordance with Chapter 6.12 of *Government Auditing Standards*.

### STATUS OF PRIOR YEAR FINDINGS

### Finding 2010-1

The Borough has failed to implement and maintain a general ledger for the General Capital and other Trust Funds.

#### **Status**

See Finding 2011-2.

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# BOROUGH OF NEW MILFORD BERGEN COUNTY

PART III

SUPPORTING DATA

LETTER OF COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2011

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# COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - CURRENT FUND

		Year 20	<u>11</u>		Year 2	2010	
		<u>Amount</u>	Percent		<u>Amount</u>	Percent	
REVENUE AND OTHER INCOME REALIZED Fund Balance Utilized Miscellaneous - From Other Than Local	\$	125,200	0.25	%	\$ 331,500	0.68	%
Property Tax Levies		2,893,238	5.78		2,980,652	6.16	
Collection of Delinquent Taxes and Tax Title Liens		517,086	1.03		391,250	0.81	
Collection of Current Tax Levy Other Credits to Income		46,236,569 316,055	92.31		44,559,574 153,687	92.03 0.32	
Total Income	_	50,088,148	100.00	%	48,416,663	100.00	%
EXPENDITURES Budget Expenditures							
Municipal Purposes County Taxes		17,758,468 4,109,757	35.53 8.22	%	17,411,571 4,005,877	36.05 8.29	%
Local School Taxes		27,774,251	55.57		26,667,423	55.21	
Municipal Open Space Taxes Other Expenditures		98,227 237,343	0.20 0.47		98,231 116,902	0.20 0.24	
Total Expenditures		49,978,046	100.00	%	48,300,004	100.00	%
Excess in Revenues		110,102			116,659		
Adjustments to Income Before Fund Balance: Expenditures Included Above Which are by							
Statute Deferred Charges to Budget of Succeeding Year		127,400					
Statutory Excess to Fund Balance		237,502			116,659		
Fund Balance, January 1		335,695			550,536		
The second secon		573,197			667,195		
Less: Amount of Fund Balance Utilized as Revenue	_	125,200			331,500		
Fund Balance, December 31	\$_	447,997			\$ 335,695		

COMPARATIVE SCHEDULE OF TAX RATE INFORMATION	<u>2011</u>	<u>2010</u>	2009
Tax Rate	<u>\$2.385</u>	<u>\$2.296</u>	<u>\$2.183</u>
Apportionment of Tax Rate			
Municipal Municipal Open Space Tax Local School County (Includes County Open Space Tax)	.755 .004 1.416 .210	.729 .005 1.357 .205	.677 .005 1.290 .211
Assessed Valuation Basis			
2011	<u>\$1,961,927,237</u>		
2010	<u>.</u>	\$1,964,597,322	
2009		<u>\$</u>	1,965,432,055

# **Comparison Of Tax Levies And Current Collections**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

•	√ear	Tax Levy	Cash Collections	Percentage of Collection
_	Cui	<u>ran nory</u>	<u> </u>	
2	2011	\$ 46,925,810	\$ 46,236,569	98.53%
2	2010	45,165,561	44,559,574	98.66%
2	2009	42,952,794	42,457,280	98.85%

### **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last three years.

	An	nount of	A	mount of			Percentage
December 31	T	ax Title	$\Gamma$	elinquent		Total	of
Year		<u>Liens</u>		<u>Taxes</u>	<u>D</u>	<u>elinquent</u>	Tax Levy
2011	\$	10,353	\$	488,794	\$	499,147	1.06%
2010		8,958		526,266		535,224	1.19%
2009		7,616		402,897		410,513	0.96%

# Property Acquired By Tax Title Lien Foreclosure

No properties have been acquired in 2011 by foreclosure or deed, as a result of liquidation of tax title liens.

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties, was as follows:

Amount	<u>Year</u>
\$-0-	2011
-0-	2010
-0-	2009

# Comparative Schedule Of Fund Balance

Comparative Schedule Of Fund Dalance	<u>Year</u>	Balance, <u>December 31,</u>	Utilized in Budget of Succeeding Year
Current Fund	2011	\$447,997	\$130,088
	2010	335,965	125,200
	2009	550,536	331,500
	2008	1,017,742	650,000
	2007	828,160	453,400

#### OFFICIALS IN OFFICE AND SURETY BONDS

The following officials were in office during the period under audit:

<u>Name</u> <u>Title</u>

Ann Subrizi Mayor

Howard Berner Council President
Diego Robalino Councilman

Austin Ashley Councilman (From Nov. 2011)

Randi Duffie Councilwoman
Celeste Scavetta Councilwoman
Dominic Colucci Councilman

Keith Bachmann Councilman (to May 2011)

Peter Rebsch Councilman (May 2011 to Nov. 2011)

Mark Polito Chief Financial Officer

Christine Demiris

Denise Amoroso

Beverly Fenske

Anne Melikian

Borough Administrator/Clerk

Tax Collector/Assistant Treasurer

Deputy Tax Collector (to Nov. 2011)

Deputy Tax Collector (From Nov. 2011)

James TaorminaConstruction OfficialAlan SilvermanFire Subcode OfficialMaria SapuppoZoning OfficialMichael KingmanMunicipal Prosecutor

Susan Armbruster Acting Municipal Court Administrator

Kevin Kelly Municipal Court Judge

Maureen KamenAssessorRalph LeonardiFire ChiefFrank PapapietroChief of Police

Michael Calamari Acting Superintendent of Public Works

Alan Silverman Fire Official
John Bigger Recreation Director

JoAnn Falcone Social Services Director (to June 2011)
Donna Foxen Social Services Director (from June 2011)

All bonds were examined and were for the period under audit.

All employees including statutory positions are covered under the Bergen County Municipal Joint Insurance Fund (\$50,000) and Municipal Excess Liability Joint Insurance Fund (Excess Crime Policy – Public Employee Bond - \$950,000)

### GENERAL COMMENTS

#### Prior Year Unresolved

Our audit revealed that certain reserves in the Other Trust Fund did not have an approved Dedication by Rider. It is recommended that the Borough have an approved Dedication by Rider for all Trust Fund reserves.

The audit of the Recreation Commission revealed the following:

- > A detailed cash receipts and disbursements analysis is not maintained.
- > Monthly bank reconciliations are not performed.
- > Certain cash disbursements did not have detail supporting documentation.
- > Vouchers with appropriate certifications are not utilized for cash disbursements.
- > Cash disbursements are not tracked by individual vendor to determine compliance with the Local Public Contracts Law and Internal Revenue Service reporting requirements.
- > Checks contain only two signatures.
- > Bills are not presented to the Governing body for approval.

It is recommended that internal controls pertaining to the financial activities of the Recreation Commission be reviewed and enhanced.

The audit of the Municipal Court revealed the following:

- > There are instances where posting differences between the computer system and the bank records are carried as reconciling items on the bank reconciliation as opposed to being corrected in the computer system.
- > There are old outstanding reconciling items in the regular court and bail accounts.
- > The December 2011 cash receipts and subsequent cash disbursements in January 2012 are not in agreement with the December 2011 reconciled cash balance.

It is recommended that reconciling items on the Municipal Court bank accounts be reviewed and cleared of record and the account shortfalls be remediated.

#### Current Year

The audit indicated that there exists certain prior year inactive appropriated grant reserves. It is recommended that the prior year inactive appropriated grant reserves be reviewed and cleared of record.

The audit indicated that refunds were applied to Current Fund appropriation reserves in excess of current year expenditures resulting in a net credit balance in expenditures. It is recommended that the application of refunds to Current Fund appropriation reserve balances from prior years expenditures not be made in excess of current year charges.

The audit indicated that the Other Trust escrow ledger included old escrow deposits. It is recommended that old escrow deposits be reviewed and cleared of record, where applicable.

The audit revealed that the Borough's fixed asset accounting and reporting system was not properly updated through December 31, 2011 for all assets acquired during the current year. It is recommended that the Borough's fixed asset accounting and reporting system be updated to reflect all current additions.

### **GENERAL COMMENTS (Continued)**

### **Current Year** (Continued)

The audit indicated there is no independent verification of Federal and State payroll deductions remitted by the Borough's third party payroll provider. It is recommended that the Borough implement procedures to verify the payment of Federal and State payroll deductions by its third party payroll provider.

The audit of the year end financial statements indicates certain interfunds exist as of December 31, 2011. It is recommended that all interfunds be cleared of record.

The audit disclosed that the Borough does not have a formally approved cash management plan and petty cash policy. It is recommended that the Borough prepare and approve a cash management plan and petty cash policy.

The audit revealed that the Chief Financial Officer did not certify that sufficient documentation exists and that funds are available relating to the payment of accumulated absences. It is recommended that the Chief Financial Officer certify that sufficient documentation exists and that funds are available prior to the payment of accumulated absences.

The audit of the Municipal Court indicated that the Tickets Assigned Not Issued Report indicates certain tickets in excess of six months. It is recommended that reports issued by the Municipal Court for the Automated Traffic System be in compliance with the Administrative Office of the Courts Financial Procedures Manual.

# Contracts and Agreements Required To Be Advertised For N.J.S. 40a:11-4

N.J.S. 40A:11-4 states, "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only by the governing body of the contracting unit after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$21,000, except by contract or agreement".

If the Borough's purchasing agent is qualified pursuant to subsection b. of Section 9 of P.L. 1971, c.198 (C.40A:11-9), the Borough may establish the bid threshold up to a maximum of \$29,000. The Borough, by resolution, has increased the bid threshold to \$29,000.

The Governing Body of the Municipality has the responsibility of determining whether the expenditures in any category will exceed \$29,000 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Attorney's opinion should be sought before a commitment is made.

The minutes indicate that bids were solicited by public advertising for the following:

Collection, Removal and Disposal of Recycling Materials Hardcastle Pond Phase II and Kennedy Field Lighting Sanitary Sewer Improvement Project 2011 Riverside Cooperative Road Improvement Program Broom Street Sweeper with Belt Conveyor Barrier Free Curb Ramps

#### GENERAL COMMENTS

# Contracts and Agreements Required To Be Advertised For N.J.S. 40a:11-4 (Continued)

The minutes indicate that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5. Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishings or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

# Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The Governing Body on January 2, 2011, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"BE IT RESOLVED, by the Mayor and Council of the Borough of New Milford, that pursuant to Title 54:4-67 of the Revised Statutes of New Jersey, the Mayor and Council hereby fixed the rate of interest to be charged for the non-payment of taxes and assessments on or before the date when the same would become delinquent at the rate not to exceed 8% per annum on the first \$1,500 of the delinquency, and 18% per annum of any amount in excess of \$1,500 with the interest for 30 days after the due date at the daily rate of .0000021%.

BE IT FURTHER RESOLVED, that after the 10 day grace period, interest reverts back to the due date at the rate of 8% on the first \$1,500, etc.

It appears from our examination of the Collector's record that interest was collected in accordance with the foregoing resolution.

#### **Delinquent Taxes and Tax Title Liens**

The last tax sale was held on December 1, 2011 and was complete.

Inspection of tax sale certificates revealed that all tax sale certificates were available for audit.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

<u>Year</u>	Number of Liens	
2011	3	
2010	3	
2009	3	

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a tax-paying basis.

# GENERAL COMMENTS

# Suggestions to Management

It is suggested that:

- > Old outstanding checks included on certain Borough bank reconciliations be reviewed and cleared of record.
- > The applicability of the requirements of obtaining a service provider opinion for the Borough's health benefits reimbursement company be reviewed.

#### RECOMMENDATIONS

#### It is recommended that:

- 1. Internal controls over financial reporting be reviewed and enhanced to ensure general ledgers reflect all required journal entries.
- \* 2. The Borough implement and maintain a general ledger accounting system for the General Capital Fund and each of the Trust Funds.
  - 3. Internal controls over encumbrances be reviewed and enhanced to ensure approved purchase orders are issued prior to the awarding of Borough contracts and the ordering of goods and/or services.
  - 4. The prior year inactive appropriated grant reserves be reviewed and cleared of record.
  - 5. The application of refunds to Current Fund appropriation reserve balances from prior year expenditures not be made in excess of current year charges.
  - 6. Old escrow deposits be reviewed and cleared of record, where applicable.
- \* 7. The Borough have an approved Dedication by Rider for all Trust Fund reserves.
  - 8. The Borough's fixed asset accounting and reporting system be updated to reflect all current additions.
  - 9. The Borough implement procedures to verify the payment of Federal and State payroll deductions by its third party payroll provider.
  - 10. All interfunds be cleared of record.
  - 11. The Borough prepare and approve a cash management plan and petty cash policy.
  - 12. The Chief Financial Officer certify that sufficient documentation exists and that funds are available prior to the payment of accumulated absences.
- \* 13. The internal controls pertaining to the financial activities of the Recreation Commission be reviewed and enhanced.
- \* 14. Reconciling items on the Municipal Court bank accounts be reviewed and cleared of record and the account shortfalls be remediated.
  - 15. Reports issued by the Municipal Court from the Automated Traffic System be in compliance with the Administrative Office of the Courts Financial Procedures Manual.

### Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior year's recommendations and corrective action was taken on all except those denoted above with an asterisk.

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Should any questions arise as to our comments or recommendations, or should you desire assistance in implementing our recommendations, please do not hesitate to contact us.

LERCH, VINCI & HIGGINS, LLP Certified Public Accountants

Registered Municipal Accountants

Gary W. Higgins

Registered Municipal Accountant

RMA Number CR00405